TODD COUNTY SCHOOL DISTRICT FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2024

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### TODD COUNTY SCHOOL DISTRICT JUNE 30, 2024

# **BOARD OF EDUCATION**

Eric Harris, Chairperson Joshua Mosby, Vice Chairperson Andrea Jones, Member Dr. Kelley Groves, Member Todd Thomas, Member

### ADMINISTRATIVE STAFF

Mark Thomas, Superintendent Preston Browning, Treasurer & Director of Finance ANNA B. HERR, CPA, CFE

WALTER G. CUMMINGS, CPA TAYLOR MATHIS, CPA



4443 CANTON PIKE HOPKINSVILLE, KY 42240 270-886-6355

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### **INDEPENDENT AUDITORS' REPORT**

Kentucky State Committee for School District Audits Members of the Board of Education Todd County School District Elkton, Kentucky

### **Report on the Audit of the Financial Statements**

### Opinions

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, each major fund and the aggregate remaining fund information of the Todd County School District (District) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the District, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the Independent Auditor's Contract. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Todd County School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information and pension and postemployment benefits schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information

and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and other information are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and other information, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the introductory section, combining and individual nonmajor fund financial statements, other information and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 12, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Todd County School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Todd County School District's internal control over financial reporting and compliance.

DGA, PSC

DGA, PSC

Certified Public Accountants Hopkinsville, Kentucky

November 12, 2024

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Todd County School District (District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2024. The District encourages readers to consider the information presented here in conjunction with additional information that has been furnished in the letter of transmittal, notes to the basic financial statements and the financial statements to enhance their understanding of the District's financial performance.

# FINANCIAL HIGHLIGHTS

- The ending cash and investments balance for the District was \$7.2M in 2024 and \$6.9M in 2023.
- In total, net position increased \$469K. The net position of governmental activities increased \$652K, while the net position of business-type activities decreased (\$183K). Total assets were \$34.7M at June 30, 2024 compared to \$36.4M at June 30, 2023 and total liabilities were \$27.2M at June 30, 2024 compared to \$33.2M at June 30, 2023.
- Total revenues were \$28.4M for the year. General revenues accounted for \$16M, 56.39% of the total, while program specific revenues, in the form of charges for services and sales, grant and contributions accounted for \$12.4M or 43.61% of total revenues. The District incurred \$27.9M in total expenses.

# **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements** – The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources. All of the current year revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it has changed. Net position – the difference between the District's assets plus deferred outflows of resources and the District's liabilities plus deferred inflows of resources – is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, the reader needs to consider additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements, all the District's activities are reported as governmental activities.

• Governmental activities – All the District's basic services are included here, such as regular and special education, transportation and administration. Property taxes and state formula aid finance most of the activities.

**Fund Financial Statements** – The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- The District establishes other funds to control and manage money for particular purposes (like repaying its long-term debts) or to show that it is properly using certain revenues (like federal grants).
- Fund accounting is a state mandated uniform system and chart of accounts for all Kentucky public school districts utilizing the MUNIS administrative software. The district uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The District has two kinds of funds:

- Governmental funds Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, the District provides additional information with the governmental funds statements that explain the relationship (or differences) between them.
- *Proprietary funds* The District's proprietary fund is Food Service. The proprietary fund statements are the same as the business-type activities in the government-wide statements, but provide more detail and additional information, such as cash flows.

**Notes to the financial statements** – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information** – In addition to the basic financial statements and accompanying notes, this report also provides certain required supplementary information, as well as combining and individual fund statements and schedules as listed in the table of contents.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets plus deferred outflows exceeded liabilities plus deferred inflows by \$5.9M as of June 30, 2024.

A significant portion of the District's net position, \$12M, reflects its investment in capital assets less any related debt used to acquire those assets that is still outstanding. The District uses capital assets to provide services; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the District's net position, \$645K, represents resources subject to external restrictions on how they may be used.

Following is a summary of the District's government-wide net position as of June 30, 2024 and 2023:

#### **Net Position**

	Governmen	tal Activities	Business-ty	pe Activities	District Total			
	2024	2023	2024	2023	2024	2023		
ASSETS								
Current assets								
and other assets	\$ 7,825,001	\$ 7,923,072	\$ 684,046	\$ 972,858	\$8,509,047	\$ 8,895,930		
Capital assets	25,955,818	27,302,133	207,208	249,010	26,163,026	27,551,143		
Total assets	33,780,819	35,225,205	891,254	1,221,868	34,672,073	36,447,073		
Deferred outflows								
of resources	5,406,127	6,207,441	475,299	519,649	5,881,426	6,727,090		
LIABILITIES								
Current liabilities	1.130.082	1.400.685	3,876	95.013	1,133,958	1,495,698		
Long-term debt	25,036,910	30,128,872	1,043,705	1,556,172	26,080,615	31,685,044		
Total liabilities	26,166,992	31,529,557	1,047,581	1,651,185	27,214,573	33,180,742		
Deferred inflows								
of resources	6,667,931	4,203,076	722,501	310,974	7,390,432	4,514,050		
NET POSITION								
Net investment in capital assets	11,809,014	11,844,052	207,208	249,010	12,016,222	12,093,062		
Restricted	645,112	961,900	-	-	645,112	961,900		
Unrestricted	(6,102,103)	(7,105,939)	(610,737)	(469,652)	(6,712,840)	(7,575,591)		
Total net position	\$ 6,352,023	\$ 5,700,013	\$ (403,529)	\$ (220,642)	\$5,948,494	\$ 5,479,371		

The net pension liability (NPL) and the net other postemployment benefits (OPEB) liability are the largest liabilities (other than outstanding bonds) reported by the District as of June 30, 2024. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows of resources related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows of resources related to pension and OPEB.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for-benefit to the employee and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. Changes in benefits, contribution rates and return on investments affect the balance of these liabilities but are outside the control of the local government.

In the event that contributions, investment returns and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net positon.

In accordance with GASB 68 and GASB 75, the District's statements are prepared on an accrual basis of accounting and include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows of resources.

The Kentucky School Facilities Construction Commission (SFCC) makes direct payments of principal and interest on District bonds issued for construction of facilities. The bonds payable are included in the long-term obligations of the District, and the payments are recorded as revenue from the State. The result is an increase in net position from the direct payment of principal and interest by the SFCC of \$189K. Another increase is the expenditure of current revenues on capital assets, an expenditure that does not reduce net position on the government-wide statements. The decrease in business-type activities net position is due mainly to current year changes in pension liability charges.

Following is a summary of changes in the District's net position for the years ended June 30, 2024 and 2023:

# Changes in Net Position

	Government	tal Activities	в	usiness-typ	e Activities	Distric	t Total
	2024	2023		2024	2023	2024	2023
REVENUES							
Program revenues							
Operating grants and							
contributions	\$ 9,494,130	\$ 10,705,909	\$	1,444,117	\$1,501,128	\$ 10,938,247	\$ 12,207,037
Capital grants and							
contributions	188,733	195,843		-	-	188,733	195,843
Charges for services	1,066,959	1,013,842		207,166	214,542	1,274,125	1,228,384
General revenues							
Property taxes	3,728,094	3,474,544		-	-	3,728,094	3,474,544
Other taxes	1,956,375	1,767,428		-	-	1,956,375	1,767,428
Investment earnings	418,083	339,725		-	-	418,083	339,725
State aid	9,411,768	9,500,833		138,016	118,943	9,549,784	9,619,776
Other	297,026	657,937		83,192	(13,254)	380,218	644,683
Total revenues	26,561,168	27,656,061		1,872,491	1,821,359	28,433,659	29,477,420
EXPENSES							
Instruction	12,320,680	13,904,608				12,320,680	13,904,608
Support services	12,320,000	13,904,000		-	-	12,320,000	13,904,000
Student	1,660,704	1,984,863				1,660,704	1,984,863
Instructional staff	844,686	1,308,056		-	-	844,686	1,308,056
District administration	1,311,686	1,103,032		-	-	1,311,686	1,103,032
School administration	2,001,889	2,156,616		-	-	2,001,889	2,156,616
Business	1,170,820	1,150,280		-	-	1,170,820	1,150,280
Day care operations	1,170,020	1,150,260		- 183,908	- 222,491	183,908	222,491
Plant operations and maintenance	- 2,401,197	- 3,048,322		103,900	222,491	2,401,197	3,048,322
Student transportation	2,658,844	2,203,048		-	-	2,658,844	2,203,048
•	2,058,844 251,806	2,203,048		-	-	2,050,044 251,806	2,203,048
Community service activities Interest on long-term debt	,	539,869		-	-	367,713	,
-	367,713	837,090		-	-	934,595	539,869 837,090
Other non-instructional	934,595			-	-	934,595	
Loss on disposal of assets	-	29,960		-	-	-	29,960
Food service				1,856,008	1,725,354	1,856,008	1,725,354
Total expenses	25,924,620	28,494,637		2,039,916	1,947,845	27,964,536	30,442,482
Change in net position before transfers	636,548	(838,576)		(167,425)	(126,486)	469,123	(965,062)
Transfers in(out)	15,462	89,871		(15,462)	(89,871)		
Change in net position after transfers	\$ 652,010	\$ (748,705)	\$	(182,887)	\$ (216,357)	\$ 469,123	\$ (965,062)

# FINANCIAL ANALYSIS OF THE DISTRICT'S GOVERNMENTAL FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

**Governmental Funds** – The focus of the governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$6.8M, an increase of \$147K in comparison with the prior year. The following schedule indicates the fund balances and the total changes in fund balances by major fund and other governmental (nonmajor) funds as reported in the basic financial statements for the fiscal years ended June 30, 2024 and 2023.

The main sources of the General Fund's revenues are state aid in the form of SEEK allocations and locally assessed taxes. The majority of the District's activities are accounted for in the General Fund. The Special Revenue Fund consists of grant revenues, mostly state funds and federal funds administered through the State and expenditures of those grants for specific programs in accordance with the grants' guidelines.

The SEEK Capital Outlay Fund's revenues are derived from state SEEK allowances based upon student enrollment. The FSPK Building Fund's revenues are produced by a five-cent property tax equivalent. The use of both funds' resources is generally restricted to facilities acquisition or improvement and payment of the related debt on facilities. The Construction Fund is used to account for facility construction and improvement projects funded by other funds or borrowing.

The Debt Service Fund is used to account for all activities related to long-term bond obligations.

Following is a summary of fund balances as of June 30, 2024 and 2023:

			l.	ncrease
Governmental Funds	2024	2023	(D	ecrease)
General Fund	\$6,119,595	\$5,614,453	\$	505,142
Special Revenue Fund	(63,859)	(43,280)		(20,579)
FSPK Fund	-	316,788		(316,788)
Construction Fund	320,652	320,652		-
Student Activity	336,931	367,740		(30,809)
District Activity	52,701	42,703		9,998
SEEK Capital Outlay Fund	-	-		-
Debt Service Fund				-
Total governmental funds	\$6,766,020	\$6,619,056	\$	146,964

**General Fund** – The General Fund is the chief operating fund of the District. At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$2.4M, while total fund balance was \$6.8M. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total expenditures. Unassigned fund balance represents 12.00% of total General Fund expenditures, while total fund balance represents 30.87% of that same amount.

# **GENERAL FUND BUDGETARY HIGHLIGHTS**

In accordance with directives from the Kentucky Department of Education (KDE) and Kentucky law, the budgets of the District funds are prepared to account for most transactions on a cash receipt/cash disbursement/encumbrance basis. The KDE requires a budget in which any budgeted remaining fund balance is shown as a contingency expense and any amounts being accumulated for other purposes ultimately shown as unspent or over-budgeted expenditures. By law, the budget must have a minimum 2.00% contingency. The District adopted a General Fund budget with a contingency of 9.09%. Over the course of the year, the District revises the annual operating budget as circumstances dictate or as required by KDE.

The note accompanying the Budgetary Comparison Schedules in the Required Supplementary Information indicates the General Fund budget does include \$5.8M of state payments on behalf of District employees for retirement and health benefits, technology and debt service. Local revenues are budgeted conservatively resulting in a favorable variance of local revenues for the year.

- The District's total revenues for General Fund activities for the fiscal year ended June 30, 2024, excluding interfund transfers and beginning balances, were \$20.5M compared to the total budgeted revenues of \$18.4M.
- The District's total expenditures for General Fund activities for the fiscal year ended June 30, 2024 and excluding interfund transfers were \$19.8M compared to the total budgeted expenditures of \$20.3M.
- The fund balance at the end of the 2024 fiscal year for all Governmental Funds was \$6.7M compared to \$6.6M in the prior year.

Special Revenue Fund (Fund 2) is made up of local, state and federal grants. These grants include Title I, No Child Left Behind, Preschool, Special Education funding and others. These funds have restricted use, according to the guidelines for each. Expenditures include salaries and benefits, supplies and transportation.

SEEK Capital Outlay Fund (Fund 310) and FSPK Building Fund (Fund 320) are restricted funds for capital projects. The State contributes to Fund 310.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

**Capital Assets** – At June 30, 2024, the District had \$26.2M invested in capital assets net of depreciation: historical costs totaled \$55.1M with accumulated depreciation totaling \$28.9M. These assets include school, athletic and support facilities, as well as technology, food service and other equipment. Expenditures for acquisitions and improvements during the year totaled \$290K. Depreciation charged to expense during the year totaled \$1.7M, the majority of which was charged to governmental functions. More detailed information relating to capital assets may be found in Note 3 to the financial statements.

Following is a summary of capital assets, net of depreciation, as of June 30, 2024 and 2023:

	Governmental Activities			Business-ty	pe Ao	ctivities	District Total			
	2024	2023	2024			2023	2024	2023		
Land	\$ 4,215,072	\$ 4,215,072	\$	-	\$	-	\$ 4,215,072	\$ 4,215,072		
Land improvements	(7,674)	829		-		-	(7,674)	829		
Buildings and improvements	18,877,883	19,665,686		57,779		78,717	18,935,662	19,744,403		
Technology equipment	992,182	1,016,257		(2,072)		(2,072)	990,110	1,014,185		
General equipment	1,596,852	1,686,553		-		-	1,596,852	1,686,553		
Vehicles	281,503	717,736		-		-	281,503	717,736		
Food service equipment				151,501		172,364	151,501	172,364		
Total	\$25,955,818	\$27,302,133	\$	207,208	\$	249,009	\$26,163,026	\$27,551,142		

#### **Net Capital Assets**

**Long-term Debt** – The District's long-term general obligation bonds outstanding at June 30, 2024 were \$14M. Of that amount, the Kentucky SFCC has agreed to make a portion of the principal and interest payment under agreements previously described. Though the District is liable for the full amount of the bonds and the full amount is recorded on the financial statements, the SFCC has agreed to pay \$1.2M of the bonds leaving the District to pay \$12.8M.

The State must approve the issuance of any new bonds of the District.

More detailed information about the District's long-term liabilities may be found in Note 4 to the financial statements.

# OUTLOOK FOR THE FUTURE

The most crucial aspect in the financial future of the District is continued adequate funding from the state. The District's major source of revenue is state aid, primarily Kentucky SEEK funding.

The District's financial position is contingent upon legislation and factors related to property taxation in conjunction with decisions made by the District's Board management. The District remains committed to utilizing resources to provide the maximum benefit to students and provide them with a quality education. This involves closely monitoring legislation and seeking new sources of revenues through grant writing, etc.

# CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the District's finances, comply with finance-related laws and regulations and demonstrate the District's commitment to public accountability. If you have any questions about this report or would like to request additional information, contact the Todd County Board of Education, Preston Browning, Treasurer & Director of Finance at (270)265-2436 or 205 Airport Road, Elkton, KY 42220.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

### TODD COUNTY SCHOOL DISTRICT STATEMENT OF NET POSITION JUNE 30, 2024

	Governmental Activities	21	
ASSETS			
Cash and cash equivalents	\$ 6,495,723	\$ 663,291	\$ 7,159,014
Accounts receivable			
Taxes	201,401	-	201,401
Other	28,993	-	28,993
Intergovernmental - state	402,860	-	402,860
Intergovernmental - indirect federal	696,024	-	696,024
Inventory	-	20,755	20,755
Capital assets			
Non-depreciable	4,215,072	-	4,215,072
Depreciable (net)	21,740,746	207,208	21,947,954
Total assets	33,780,819	891,254	34,672,073
DEFERRED OUTFLOWS OF RESOURCES			
Deferred loss on debt refundings	112,498	-	112,498
OPEB related	2,951,527	133,479	3,085,006
Pension related	2,342,102	341,820	2,683,922
Total deferred outflows of resources	5,406,127	475,299	5,881,426
LIABILITIES			
Current liabilities			
Accounts payable	94,315	3,876	98,191
Accrued liabilities	30,387	-	30,387
Unearned revenue	934,279	-	934,279
Interest payable	71,101	-	71,101
Long-term obligations			
Portion due or payable within one year			
Bonds payable	1,295,984	-	1,295,984
Compensated absences	27,997	-	27,997
Portion due or payable after one year			
Bonds payable	12,850,820	-	12,850,820
Compensated absences	325,061	-	325,061
Net OPEB liability	2,968,519	(86,691)	2,881,828
Net pension liability	7,568,529	1,130,396	8,698,925
Total liabilities	26,166,992	1,047,581	27,214,573

Continued

### TODD COUNTY SCHOOL DISTRICT STATEMENT OF NET POSITION, continued JUNE 30, 2024

Governmental	<b>T</b> - 4 - 1	
Activities	Activities	Total
4,932,247	471,288	5,403,535
1,735,684	251,213	1,986,897
6,667,931	722,501	7,390,432
	<u>_</u>	
11,809,014	207,208	12,016,222
645,112	-	645,112
(6,102,103)	(610,737)	(6,712,840)
\$ 6,352,023	\$ (403,529)	\$ 5,948,494
	Activities 4,932,247 1,735,684 6,667,931 11,809,014 645,112 (6,102,103)	Activities         Activities           4,932,247         471,288           1,735,684         251,213           6,667,931         722,501           11,809,014         207,208           645,112         -           (6,102,103)         (610,737)

### TODD COUNTY SCHOOL DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2024

		Charges for	Operating Grants and	Capital Grants and	Governmental	Business- Type	
	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
FUNCTIONS/PROGRAMS	· · ·						
Governmental Activities							
Instruction	\$12,320,680	\$ 1,066,959	\$ 6,703,599	\$-	\$ (4,550,122)	\$-	\$ (4,550,122)
Support services							
Student	1,660,704	-	516,158	-	(1,144,546)	-	(1,144,546)
Instructional staff	844,686	-	640,528	-	(204,158)	-	(204,158)
District administration	1,311,686	-	211,744	-	(1,099,942)	-	(1,099,942)
School administration	2,001,889	-	508,841	-	(1,493,048)	-	(1,493,048)
Business	1,170,820	-	256,748	-	(914,072)	-	(914,072)
Plant operations and maintenance	2,401,197	-	30,736	-	(2,370,461)	-	(2,370,461)
Student transportation	2,658,844	-	411,860	-	(2,246,984)	-	(2,246,984)
Community service activities	251,806	-	213,916	-	(37,890)	-	(37,890)
Other non-instructional	934,595	-	-	-	(934,595)	-	(934,595)
Interest on long-term debt	367,713			188,733	(178,980)		(178,980)
Total governmental activities	25,924,620	1,066,959	9,494,130	188,733	(15,174,798)		(15,174,798)
Business-type Activities							
Food service	1,856,008	80,000	1,444,117	-	-	(331,891)	(331,891)
Day care	183,908	127,166				(56,742)	(56,742)
Total business-type activities	2,039,916	207,166	1,444,117			(388,633)	(388,633)
Total activities	\$27,964,536	\$ 1,274,125	\$ 10,938,247	\$ 188,733	(15,174,798)	(388,633)	(15,563,431)

Continued

# TODD COUNTY SCHOOL DISTRICT STATEMENT OF ACTIVITIES, continued FOR THE YEAR ENDED JUNE 30, 2024

	 overnmental Activities	iness-type ctivities		Total
Net Revenues (Expenses)	 (15,174,798)	 (388,633)	(	15,563,431)
General Revenues				
Taxes				
Property	3,728,094	-		3,728,094
Motor vehicle	687,619	-		687,619
Utilities	891,350	-		891,350
Other	377,406	-		377,406
Investment earnings	418,083	-		418,083
State aid	9,411,768	138,016		9,549,784
Transfers	15,462	(15,462)		-
Miscellaneous	 297,026	 83,192		380,218
Total general revenues	 15,826,808	 205,746		16,032,554
Change in net position	652,010	(182,887)		469,123
Net position, beginning of year	 5,700,013	 (220,642)		5,479,371
Net position, end of year	\$ 6,352,023	\$ (403,529)	\$	5,948,494

**GOVERNMENTAL FUNDS FINANCIAL STATEMENTS** 

### TODD COUNTY SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2024

				Special				-				
100570		General	Re	Revenue		Revenue		Revenue Govern		/ernmental		Total
ASSETS	۴	F 70F 400	¢		¢	740.004	<b>•</b> •	405 700				
Cash and cash equivalents Accounts receivable	\$	5,785,439	\$	-	\$	710,284	\$ 0	,495,723				
		004 404						004 404				
Taxes Other		201,401 28,993		-		-		201,401 28,993				
Interfund receivables		226,893		-		-		226,893				
Intergovernmental receivables - state		-		402,860		-		402,860				
Intergovernmental receivables - indirect federal		-		696,024		-		696,024				
5												
Total assets	\$	6,242,652	\$1,	098,884	\$	710,284	\$8	,051,820				
LIABILITIES AND FUND BALANCES												
Liabilities												
Accounts payable	\$	92,670	\$	1,645	\$	-	\$	94,315				
Accrued liabilities		30,387		-		-		30,387				
Interfund payables		-		226,819		-		226,819				
Unearned revenue		-		934,279	_	-		934,279				
Total liabilities		123,057	1,	162,743		-	1	,285,800				
Fund balances												
Nonspendable		-		-		-		-				
Spendable												
Restricted		-		(43,280)		688,392		645,112				
Committed		3,690,500		-		-	3	,690,500				
Assigned		50,630		2,337		42,703		95,670				
Unassigned		2,378,465		(22,916)		(20,811)	2	,334,738				
Total fund balances		6,119,595		(63,859)		710,284	6	,766,020				
		0,110,000		(00,000)		. 10,204		,				
Total liabilities												
and fund balances	\$	6,242,652	\$1,	098,884	\$	710,284	\$8	,051,820				

# TODD COUNTY SCHOOL DISTRICT RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2024

Total fund balance per fund financial statements	\$ 6,766,020
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$53,649,550 and the accumulated depreciation is \$27,693,732.	25,955,818
	20,900,010
Pension and other postemployment benefits (OPEB) related items: Deferred outflows - OPEB Deferred outflows - pension Deferred inflows - OPEB Deferred inflows - pension Net OPEB liability Net pension liability	2,951,527 2,342,102 (4,932,247) (1,735,684) (2,968,519) (7,568,529)
Governmental funds record losses on debt refundings as other financing uses when the issues are refunded. Unamortized losses on refundings are included on the government-wide financial statements as a deferred outflow of resources	112,498
Long-term liabilities, including interest payable, are not due and payable in the current period and, therefore, are not reported as liabilities in governmental funds. Long-term liabilities at year-end consist of:	
Bond obligations Interest payable on bonds Compensated absences	(14,146,804) (71,101) (353,058)
Net position for governmental activities	\$ 6,352,023

### TODD COUNTY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2024

	General	Special Revenue		Nonmajor Governmental		Total	
REVENUES							
From local sources							
Taxes							
Property	\$ 3,728,094	\$	-	\$	-	\$	3,728,094
Motor vehicle	687,619		-		-		687,619
Utilities	891,350		-		-		891,350
Other	377,406		-		-		377,406
Tuition and fees	150,028		-		13,145		163,173
Earnings on investments	418,083		-		-		418,083
Other local revenues	297,026		-		-		297,026
Student activities	-		-		903,786		903,786
Intergovernmental - state	13,889,610	1,53	38,952	1	,151,567		16,580,129
Intergovernmental - federal	49,935	2,46	64,567		-		2,514,502
Total revenues	20,489,151	4,00	03,519	2	2,068,498		26,561,168

Continued

### TODD COUNTY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, continued GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2024

	General	Special Revenue	Nonmajor Governmental	Total
EXPENDITURES				
Current				
Instruction	9,363,442	3,161,139	3,147	12,527,728
Support services				
Student	1,617,376	21,609	-	1,638,985
Instructional staff	317,827	522,989	-	840,816
District administration	1,274,899	-	-	1,274,899
School administration	1,610,226	-	-	1,610,226
Business	1,169,503	-	-	1,169,503
Plant operations and maintenance	2,379,162	(92,676)	-	2,286,486
Student transportation	2,050,513	171,406	-	2,221,919
Community service activities	38,180	213,626	-	251,806
Other non-instruction	-	-	934,595	934,595
Debt service		-	1,672,703	1,672,703
Total expenditures	19,821,128	3,998,093	2,610,445	26,429,666

Continued

#### TODD COUNTY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, continued GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2024

	General	Special Revenue	Nonmajor Governmental	Total
Excess (deficit) of revenues over (under) expenditures	668,023	5,426	(541,947)	131,502
OTHER FINANCING SOURCES (USES)				
Transfers in	144,065	376,168	1,483,970	2,004,203
Transfers (out)	(306,946)	(402,173)	(1,279,622)	(1,988,741)
Total other financing sources (uses)	(162,881)	(26,005)	204,348	15,462
Net changes in fund balances	505,142	(20,579)	(337,599)	146,964
Fund balances, beginning of year	5,614,453	(43,280)	1,047,883	6,619,056
Fund balances, end of year	<u>\$ 6,119,595</u>	<u>\$ (63,859)</u>	<u>\$ 710,284</u>	<u>\$ 6,766,020</u>

### TODD COUNTY SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2024

Net change in fund balance - total governmental funds	\$ 146,964
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expenses exceeded capital outlay in the current period: Capital outlay Depreciation expense	289,984 (1,636,299)
Bond proceeds are reported as other financing sources in governmental funds and contribute to the change in fund balance. However, in the statement of net position, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of bond principal is an expenditure in the government funds financial statements but is a reduction of the liability in the statement of net position.	
Bond repayments	1,305,726
Some items reported in the statement of activities do not involve current financial resources and, therefore, are not reported as expenditures in the governmental funds. These activities are:	
Deferred other postemployment benefits amounts	564,753
Deferred pension amounts	3,950
Amortization of gain/loss on debt refunding	(31,856)
Amortization of bond discount	5,551
Accumulated sick leave - noncurrent portion	(22,332)
Accrued interest on bonds	 25,569
Change in net position of governmental activities	\$ 652,010

**PROPRIETARY FUND FINANCIAL STATEMENTS** 

# TODD COUNTY SCHOOL DISTRICT STATEMENT OF NET POSITION PROPRIETARY FUND JUNE 30, 2024

	School Food			
	Service	Day Care	Total	
ASSETS				
Current assets				
Cash	\$ 663,291	\$-	\$ 663,291	
Inventory	20,755	· _	20,755	
Total current assets	684,046	_	684,046	
Noncurrent assets				
Capital assets	1,401,237	_	1,401,237	
Less: accumulated depreciation	(1,194,029)	-	(1,194,029)	
			(1,101,020)	
Total noncurrent assets	207,208	_	207,208	
Total assets	891,254	-	891,254	
		·		
DEFERRED OUTFLOWS OF RESOURCES				
OPEB related	139,957	(6,478)	133,479	
Pension related	323,389	18,431	341,820	
Total deferred outflows of resources	463,346	11,953	475,299	

Continued

# TODD COUNTY SCHOOL DISTRICT STATEMENT OF NET POSITION, continued PROPRIETARY FUND JUNE 30, 2024

	School Food		
	Service	Day Care	Total
LIABILITIES			
Current liabilities			
Accounts payable	3,877	-	3,877
Total current liabilities	3,877		3,877
Long-term liabilities			
Net OPEB liability	11,209	(97,900)	(86,691)
Net pension liability	1,127,935	2,461	1,130,396
	1,127,955	2,401	1,130,390
Total long-term liabilities	1,139,144	(95,439)	1,043,705
		(00,100)	.,
Total liabilities	1,143,021	(95,439)	1,047,582
DEFERRED INFLOWS OF RESOURCES			
OPEB related	396,971	74,317	471,288
Pension related	220,835	30,378	251,213
	,	,	,
Total deferred inflows of resources	617,806	104,695	722,501
NET POSITION			
Net investment in capital assets	207,209		207,209
Unrestricted	-	-	-
	(613,435)	2,697	(610,738)
Total net position	\$ (406,226)	\$ 2,697	\$ (403,529)

# TODD COUNTY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2024

	School Food Service	l Day Care			Total
OPERATING REVENUES					
Lunchroom sales	\$ 80,000	\$	-	\$	80,000
Day care fees	-	Ŧ	127,166	Ŷ	127,166
Other revenue	12,827		70,365		83,192
	,021	·	. 0,000		
Total operating revenues	92,827		197,531		290,358
OPERATING EXPENSES					
Salaries and wages	747,284		193,820		941,104
Materials and supplies	979,375		3,122		982,497
Depreciation	41,801		-		41,801
Contract services	48,763		(13,034)		35,729
Miscellaneous	38,785		-		38,785
Total operating expenses	1,856,008		183,908		2,039,916
Operating income (loss)	(1,763,181)		13,623	(	1,749,558)
NONOPERATING REVENUES (EXPENSES)					
Federal grants	1,332,524		-		1,332,524
Donated commodities	111,593		-		111,593
State grants	15,625		-		15,625
State on-behalf payments	122,391		-		122,391
Transfers in (out)	(85,409)		69,947		(15,462)
Total nonoperating revenues (expenses)	1,496,724		69,947		1,566,671
Change in net position	(266,457)		83,570		(182,887)
Net position, beginning of year	(139,769)		(80,873)		(220,642)
Net position, end of year	\$ (406,226)	\$	2,697	\$	(403,529)

### TODD COUNTY SCHOOL DISTRICT STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2024

	School Food					
		Service	Day Care			Total
Cash flows from operating activities						
Cash received from						
User charges	\$	86,104	\$	127,166	\$	213,270
Cash paid to/for						
Employees		(668,279)		(207,025)		(875,304)
Supplies		(859,247)		(3,122)		(862,369)
Contract services		(48,763)		13,034		(35,729)
Miscellaneous		(38,785)		-		(38,785)
Net cash provided (used) by operating activities	(1	1,516,143)		418	(	(1,515,725)
Cash flows from noncapital financing activities						
Transfers in (out)	(85,409)			69,947		(15,462)
Repayment of bank overdraft		-		(70,365)		(70,365)
Government grants		1,348,149		-		1,348,149
Net cash provided (used) by noncapital						
financing activities	1	1,262,740		(418)		1,262,322
		(050 400)				(050 400)
Net increase (decrease) in cash and cash equivalents		(253,403)		-		(253,403)
Cash and each a windents, having ing afters		016 604				016 604
Cash and cash equivalents, beginning of year	916,694		-			916,694
Cash and each equivalents, and of year	¢	663 201	¢			663,291
Cash and cash equivalents, end of year	\$ 663,291		\$		φ	003,291

Continued

# TODD COUNTY SCHOOL DISTRICT STATEMENT OF CASH FLOWS, continued PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2024

	School Food	Da	ay Care	Total
Reconciliation of operating income (loss) to net cash provided (used) by operating activities				
Operating income (loss)	\$(1,763,181)	\$	13,623	\$ (1,749,558)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities				
Depreciation	41,801		-	41,801
Donated commodities	111,593		-	111,593
State on-behalf payments	122,391		-	122,391
Changes in assets and liabilities				
Accounts receivable	6,104		-	6,104
Inventory	29,306		-	29,306
OPEB	(42,829)		(13,035)	(55,864)
Deferred pension	(557)		(170)	(727)
Accounts payable	(20,771)		-	(20,771)
Net cash provided (used) by operating activities	\$ (1,516,143)	\$	418	\$ (1,515,725)
Schedule of non-cash transactions Donated commodities received from federal government On-behalf payments	\$ 111,593 122,391	\$	-	\$ 111,593 122,391

See accompanying notes to financial statements

NOTES TO FINANCIAL STATEMENTS

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Nature of Operations

The Todd County Board of Education (Board), a five-member group, is the level of government which has oversight responsibilities over all activities related to public elementary and secondary education within the jurisdiction of the Todd County School District (District). The District receives funding from local, state and federal government sources and must comply with the commitment requirements of these funding source entities. However, the District is not a component unit of any other governmental "reporting entity". Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to develop policies which may influence operations and primary accountability for fiscal matters.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

## **Reporting Entity**

In accordance with Governmental Accounting and Financial Reporting Standards, the basic financial statements include all funds, agencies, boards, commissions and authorities for which the District is financially accountable. The District has also considered all other potential organizations for which the nature and significance of their relationships with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a majority of an organization's governing body, and 1) the ability of the District to impose its will on that organization or 2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on, the District. In addition, the GASB Statement No. 39, as amended by GASB Statement No. 61, sets forth additional criteria to determine whether certain organizations for which the District is not financially accountable should be reported as component units based on the nature and significance of their relationship with the District. These criteria include 1) the economic resources being received or held by the separate organization being entirely or almost entirely for the direct benefit of the District, its component units, or its constituents, 2) the District being entitled to, or having the ability to otherwise access, a majority of the economic resources received or held by the organization and 3) the economic resources received or held by an individual organization that the District is entitled to, or has the ability to otherwise access, are significant to the District. Based on these criteria, there are no other organizations which should be included in these basic financial statements.

The financial statements of the District include those of separately administered organizations that are controlled by or dependent on the District. Control or dependence is determined on the basis of budget adoption, funding and appointment of the respective governing board.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Based on the foregoing criteria, the financial statements of the Todd County School District Finance Corporation are included in the accompanying financial statements. The Board authorized the establishment of the Corporation (a non-profit, non-stock, public and charitable corporation organized under the School Bond Act and KRS 273 and KRS 58.180) as an agency of the District for financing the costs of school building facilities. The Board Members of the Todd County Board of Education also comprise the Corporation's Board of Directors.

#### Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of the interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services. Interfund services provided and used are not eliminated in the process of consolidation for these statements.

The statement of net position presents the District's nonfiduciary assets and liabilities, with the difference reported as net position. Net position is reported in the following categories:

*Net investment in capital assets* – Consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

*Restricted net position* – Results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* – Consists of net position that does not meet the definition of the preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of fund financial statements is on major funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column.

## Fund Accounting

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, fund balance/net position, revenues and expenditures or expenses, as appropriate. The District has the following funds:

The *General Fund* is the main operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund accounts for the instructional and most of the support service programs of the District's operations. Revenue of the fund consists primarily of local property taxes and state governmental aid. This is a major fund of the District.

The *Special Revenue Funds* account for proceeds of specific revenue sources (other than agency funds or major capital projects) that are legally restricted to disbursements for specified purposes.

The Special Revenue (Grant) Fund includes federal financial programs where unused balances are returned to the grantor at the close of specified project periods, as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally funded grant programs are identified in the Schedule of Expenditures of Federal Awards included in this report. This is a major fund of the District.

The *Special Revenue District Activity Fund* includes funds restricted to expenditures for purposes specified by Kentucky Department of Education requirements. Project accounting is employed to maintain integrity for the various sources of funds.

The *Special Revenue Student Activity Fund* accounts for money held by the District on behalf of the students who have raised these funds and are responsible for their disposition for co-curricular to extracurricular activities of the District.

*Capital Projects Funds* are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by Proprietary Funds).

The Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund receives those funds designated by the state as capital outlay funds and is generally restricted for use in financing projects identified in the District's facility plan.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

The *Facility Support Program of Kentucky Fund (FSPK)* accounts for funds generated by the building tax levy required to participate in the School Facilities Construction Commission's construction funding and state matching funds, where applicable. Funds may be used for projects identified in the District's facility plan.

The *Construction Fund* accounts for proceeds from sales of bonds and other revenue to be used for authorized construction.

The *Debt Service Fund* is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs. Revenue of the fund primarily consists of local property taxes.

#### Proprietary Fund Types

Proprietary fund types are used to account for the District's ongoing organizations and activities which are similar to those often found in the private sector. The measurement focus is on income determination, financial position and cash flows.

*Enterprise Funds* are used to account for those operations that are financed and operated in a manner similar to private business or where the District has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

The District has the following enterprise fund:

The School Food Service Fund accounts for the food service operations of the District.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied. The District also reports a fiduciary fund which focuses on net position and changes in net position. The fiduciary fund reports on the accrual basis of accounting.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

#### Revenues – Exchange and Nonexchange Transactions

Property taxes, other taxes, grants, entitlements and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. All other revenue items are considered to be measurable and available only when cash is received.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are to be used or the fiscal year when use is first permitted; matching requirements in which the District must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

# **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**, continued

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's proprietary funds are charges for food sales or tuition and fees. Operating expenses for proprietary funds include the cost of services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net positions available to finance the program. It is the District's policy to first apply cost reimbursement grant resources to such programs and then general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure to restricted fund balance and then to less restrictive classifications – committed, assigned and then unassigned fund balances.

#### The Significant Accounting Policies Followed by the District Include the Following:

#### Cash and Cash Equivalents

The District considers demand deposits, money market funds and time deposits that are nonnegotiable to be cash and cash equivalents for governmental and proprietary funds. This definition is also used for the proprietary funds' statements of cash flows.

## Property Taxes Receivable

Property taxes in the governmental funds are accounted for using the modified accrual basis of accounting.

Property taxes collected are recorded as revenues in the fund for which they were levied. Property taxes are levied on the assessed value listed as of the prior January 1 for all real and personal property located in the District. Taxes become delinquent after December 31.

The property tax rates for the year ended June 30, 2024, to finance the General Fund operations were \$.466 per \$100 valuation for real property, \$.466 per \$100 valuation for business tangible personal property and \$.524 per \$100 valuation for motor vehicles.

The District levies a utility gross receipts license tax in the amount of 3.00% of the gross receipts derived from furnishings, within the District, of telephonic and telegraphic communications services, cablevision services, electric power, water and natural, artificial and mixed gas.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### Inventories

Inventories are valued at cost, which approximates market. The Food Service Fund uses the specific identification method, and the General Fund uses the first-in, first-out method. The District's inventories include various items consisting of school supplies, paper, books, maintenance items, transportation items, commodities, etc. USDA commodities received from the Federal government are recorded at the value established by the Federal government using the average cost method.

#### **Prepaid Expenditures**

Payments made that will benefit periods beyond the end of the fiscal year are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase, and an expenditure/expense is reported in the year in which services are consumed.

#### **Capital Assets**

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District does not possess any infrastructure. The District maintains a capitalization threshold of \$5,000 with the exception of real property for which there is no threshold. Improvements are capitalized; the cost of normal maintenance and repairs that do not add value to the asset or materially extend an asset's life are not. Improvements are depreciated over the remaining useful lives of the related capital assets.

All reported capital assets, except land and construction in progress, are depreciated. Depreciation is computed using the straight-line method over the following useful lives for both general capital assets and proprietary fund assets:

	Estimated Lives
Description	for Depreciation
Buildings and improvements	25-50 years
Land improvements	20 years
Technology equipment	5 years
Vehicles	5-10 years
Audio-visual equipment	15 years
Food service equipment	10-12 years
Furniture and fixtures	7 years

# **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**, continued

#### Unearned Revenue

Proprietary funds defer revenue recognition in connection with resources that have been received, but not earned. Unearned revenue in governmental funds arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are also recorded as unearned revenue. Unearned revenue consists primarily of school registration fees and meal revenues collected for the programs and services in the next school year.

## **Debt Premium and Discounts**

Unamortized premiums and discounts associated with bond issues are amortized over the lives of the related bonds using the straight-line method and are an addition (premium) or deduction (discount) to the debt balances in the government-wide statements.

#### Compensated Absences

The District uses the vesting method to compute compensated absences for sick leave. Sick leave benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits at termination. The District records a liability for accumulated unused sick leave when earned for all employees with more than five years of service.

The entire compensated absences liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are reported as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the funds from which the employees will be paid.

#### Long-term Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the statement of net position.

#### Leases

Lease contracts that provide the District with control of a non-financial asset, such as land, buildings or equipment, for a period of time in excess of twelve months are reported as a leased asset with a related lease liability. The lease liability is recorded at the present value of future lease payments, including fixed payments, variable payments based on an index or fixed rate and reasonably certain residual guarantees. The intangible leased asset is recorded for the same amount as the related lease liability plus any prepayments and initial direct costs to place the asset in service. Leased assets are amortized over the shorter of the useful life of the asset or the lease term. The lease liability is reduced for lease payments made, less the interest portion of the lease payment.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, OPEB and OPEB expense, information about the fiduciary net position of the County Employees Retirement System (CERS) and Teachers' Retirement System of the State of Kentucky (KTRS) and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the pensions. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

## Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate financial statement element, *deferred outflows of resources*, which represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has three items that qualify for reporting in this category: the deferred outflows of resources related to the net pension liability described in Note 11, the net OPEB liability described in Note 12 and the deferred amount on refunding of debt.

In addition to liabilities, the statement of net position will sometimes report a separate financial statement element, *deferred inflows of resources*, which represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category: the deferred inflows of resources related to the net pension liability as described in Note 11 and the net OPEB liability described in Note 12.

## **Cash Flows**

For the purpose of cash flows, the District considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

#### Fund Balances

In the fund financial statements, governmental fund balances are classified as follows:

<u>Non-spendable</u> – Amounts which cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the Board of Education through resolution approved prior to year-end. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same action it employed to commit those amounts.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

<u>Assigned</u> – Amounts the Board of Education intends to use for specific purposes. The authority to assign fund balances has been designated by the District's Board of Education to the Finance Officer.

<u>Unassigned</u> – All amounts not included in other spendable classifications as well as any deficit fund balance of any other governmental fund is reported as unassigned.

The District's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the District considers committed funds to be expended first followed by assigned funds and then unassigned.

## Net Position

In proprietary funds, fiduciary funds and government-wide financial statements, net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets.

Net position is reported as restricted when there are limitations imposed on its use through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

## Net Position Flow Assumption

Sometimes the District will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

## Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

## Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the District's management to make estimates and assumptions that affect reported amounts of certain financial statement balances. Actual results could differ from those estimates.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Subsequent Events

Subsequent events have been evaluated through November 12, 2024, which is the date the financial statements were available to be issued.

# NOTE 2 – CASH AND CASH EQUIVALENTS

The District maintained deposits of public funds with depository institutions insured by FDIC as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institutions should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times.

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned to it. As stipulated by KRS 41.240(4), all deposits are collateralized with eligible securities or other obligations having aggregate current face value or current quoted market value at least equal to the deposits. The District does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4).

At fiscal year end, the carrying amounts of the District's deposits were \$7,159,014 and the bank balances were \$8,089,061. Of the District's bank balance, \$500,000 was covered by Federal Deposit Insurance with the remaining \$7,589,061 covered by collateral agreements with securities.

The carrying amounts are reflected in the financial statements as follows:

\$ 6,495,723
 663,291
\$ 7,159,014
\$

# NOTE 3 – CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2024, was as follows:

Governmental Activities	Balance July 1, 2023	Additions	Deductions	Balance June 30, 2024
Capital assets not depreciated Land	\$ 4,215,072	\$-	\$-	\$ 4,215,072
Total non-depreciable	φ 4,215,072	φ -	φ -	\$ 4,215,072
historical cost	4,215,072			4,215,072
Capital assets depreciated				
Land improvements	984,164	-	-	984,164
Buildings and improvements	38,345,983	-	-	38,345,983
Technology equipment	2,784,649	9,278	20,878	2,773,049
General equipment	3,130,913	5,302	-	3,136,215
Vehicles	3,919,663	275,404		4,195,067
Total depreciable historical cost	49,165,372	289,984	20,878	49,434,478
Less: accumulated depreciation				
Land improvements	983,335	8,503	-	991,838
Buildings and improvements	18,680,297	787,803	-	19,468,100
Technology equipment	1,768,392	33,353	20,878	1,780,867
General equipment	1,444,360	95,003	-	1,539,363
Vehicles	3,201,927	711,637		3,913,564
Total accumulated depreciation	26,078,311	1,636,299	20,878	27,693,732
Total depreciable historical				
cost - net	23,087,061	(1,346,315)	-	21,740,746
Covernmental estivities				
Governmental activities capital assets - net	\$ 27,302,133	\$ (1,346,315)	\$-	\$ 25,955,818
Capital assets - Het	$\psi ZI, 30Z, 133$	$\phi$ (1,340,313)	ψ -	ψ 20,900,010

# NOTE 3 – CAPITAL ASSETS, continued

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities	
Instruction	\$ 353,903
Support services	
Student	21,719
Instructional staff	3,870
District administration	36,787
School administration	391,663
Business	1,317
Plant operation and maintenance	114,711
Student transportation	 712,329
Total depreciation expense	\$ 1,636,299

	E	Balance						Balance
Business-type Activities	Jul	y 1, 2023	A	dditions	Ded	uctions	Jun	e 30, 2024
Capital assets depreciated								
Buildings and improvements	\$	930,627	\$	-	\$	-	\$	930,627
Technology equipment		18,119		-		-		18,119
Food service equipment		452,491		-		-		452,491
Total depreciable historical cost		1,401,237						1,401,237
Less: accumulated depreciation								
Buildings and improvements		851,910		20,938		-		872,848
Technology equipment		20,191		-		-		20,191
Food service equipment		280,127		20,863		-		300,990
Total accumulated depreciation		1,152,228		41,801				1,194,029
Business-type activities								
capital assets - net	\$	249,009	\$	(41,801)	\$	-	\$	207,208

# **NOTE 4 – LONG-TERM OBLIGATIONS**

The District issues bonds to provide funds for the acquisition and construction of major capital facilities and improvements. The original amount of the issue, the dates and interest rates are summarized below:

Issue	Proceeds	Interest Rates	Maturity Dates
2014 KISTA	563,952	2.000% - 2.625%	2024
2013	2,720,000	.750% - 2.300%	2026
2014	8,170,000	.350% - 3.000%	2031
2016	815,000	3.05%	2037
2021	6,815,000	1.000% - 2.000%	2041

The District, through the General Fund, including utility taxes and the SEEK Capital Outlay Fund, is obligated to make payments in amounts sufficient to satisfy debt service requirements on bonds issued by the Todd County School District Finance Corporation to construct school facilities. The District has an option to purchase the property under lease at any time by retiring the bonds then outstanding.

The District has entered into "participation agreements" with the School Facilities Construction Commission (SFCC). The Commission was created by the Kentucky General Assembly for the purpose of assisting local school districts in meeting school construction needs. The table below sets forth the amount to be paid by the District and the Commission for each year until maturity of all bond issues. The liability for the total bond amount remains with the District and, as such, the total principal outstanding has been recorded in the financial statements.

The bonds may be called prior to maturity, and redemption premiums are specified in each issue. Assuming no bonds are called prior to scheduled maturity, the minimum obligations of the District, including amounts to be paid by the Commission, at June 30, 2024 for debt service (principal and interest) are as follows:

		County District	School I Construction		
Year	Principal	Interest	Principal	Interest	Total
2025	\$1,130,876	\$ 300,295	\$ 158,124	\$ 30,595	\$1,619,890
2026	1,153,840	268,315	141,160	26,937	1,590,252
2027	1,037,841	240,195	82,159	24,120	1,384,315
2028	1,065,519	211,248	84,481	21,797	1,383,045
2029	1,098,142	181,405	86,858	19,420	1,385,825
2030-2034	4,014,219	537,370	375,781	63,222	4,990,592
2035-2039	2,741,749	207,042	258,251	17,621	3,224,663
2040-2041	551,979	16,615	43,021	1,285	612,900
	\$ 12,794,165	\$ 1,962,485	\$ 1,229,835	\$ 204,997	\$ 16,191,482

# NOTE 4 – LONG-TERM OBLIGATIONS, continued

A summary of changes in long-term liabilities for the year ended June 30, 2024:

	Balance July 1, 2023	Additions	Reductions	Balance June 30, 2024	Due Within One Year
Governmental activities				<u>,</u>	
Bonds payable					
General obligation debt	\$ 15,329,726	\$-	\$ 1,305,726	\$ 14,024,000	\$ 1,289,000
Discounts	128,355		5,551	122,804	6,984
Total bonds payable	15,458,081		1,311,277	14,146,804	1,295,984
Other liabilities					
Compensated absences	330,726	22,332	-	353,058	27,997
Net OPEB liability	6,284,826	-	3,316,307	2,968,519	-
Net pension liability	8,055,239	-	486,710	7,568,529	-
Total other liabilities	14,670,791	22,332	3,803,017	10,890,106	27,997
Total long-term liabilities	\$ 30,128,872	\$ 22,332	\$ 5,114,294	\$ 25,036,910	\$ 1,323,981
Business-type activities					
Other liabilities					
Net OPEB liability	\$ 336,153	\$-	\$ 422,844	\$ (86,691)	\$-
Net pension liability	1,220,019		89,623	1,130,396	
Total other liabilities	\$ 1,556,172	\$-	\$ 512,467	\$ 1,043,705	\$ -

# **NOTE 5 – COMPENSATED ABSENCES**

Upon retirement from the school system, employees will receive from the District an amount equal to 30.00% of the value of accumulated sick leave. For governmental fund financial statements, the current portion of unpaid accrued sick leave is the amount expected to be funded with current year's economic financial resources. These amounts are recorded in the account "accrued sick leave payable" in the General Fund. Management has estimated that the amount for governmental activities will be approximately \$353,058, with \$27,997 considered the short-term portion and \$325,061 considered the long-term portion. There is no accrued sick leave liability for the business-type activities.

## **NOTE 6 – NET POSITION DEFICIT BALANCE**

The School Food Service Fund had a deficit balance of (\$406,226). Excluding the effect on net position of GASB 68 related pension accounts and GASB 75 related OPEB accounts of (\$1,293,604), Food Service has a net position of \$887,378.

# NOTE 7 – FUND BALANCE REPORTING

The following is a summary of designations of fund balance at June 30, 2024:

		Special	Nonmajor		
	General	Revenue	Governmental	Total	
Restricted					
Future construction	\$-	\$ -	\$ 320,652	\$ 320,652	
SFCC escrow - prior	-	(43,280)	-	(43,280)	
Student activity	-	-	367,740	367,740	
Committed					
Sick leave	205,500	-	-	205,500	
Future construction	500,000	-	-	500,000	
Minimum fund balance policy	2,985,000	-	-	2,985,000	
Assigned					
District activity	-	-	42,703	42,703	
Purchase obligations	50,630	2,337	-	52,967	
Unassigned	2,378,465	(22,916)	(20,811)	2,334,738	
	\$ 6,119,595	\$ (63,859)	\$ 710,284	\$ 6,766,020	

# NOTE 8 – TRANSFER OF FUNDS

The following transfers were made during the year:

From Fund	To Fund	Purpose	Amount
General Fund	Special Revenue	KETS Match	\$ 32,651
Special Revenue	Special Revenue	Special Revenue	402,173
General Fund	Debt Service	Debt Service	204,348
School Food Service	General Fund	Indirect Costs	85,409
General Fund	Daycare	Operating	69,947
Capital Outlay	Debt Service	Debt Service	169,232
Building Fund	Debt Service	Debt Service	1,110,390

\$ 2,074,150

# **NOTE 9 – EXCESS EXPENDITURES OVER APPROPRIATIONS**

Special revenue fund has a deficit fund balance of (\$63,859).

The following funds had excess current year expenditures over current year appropriated revenues:

Fund	Amount	
Special Revenue FSPK Student Activity Food Service	\$	20,579 316,788 30,809 266,457

# NOTE 10 - ON-BEHALF PAYMENTS

The Kentucky State Department of Education has indicated the following amounts were contributed on behalf of the District for the year ended June 30, 2024:

Health insurance	\$ 2,948,963
Life insurance	3,861
Administrative fee	30,840
Health reimbursement account - HRS/dental/vision	 142,140
	 3,125,804
Federal reimbursements of health benefits	 (253,639)
	 2,872,165
KTRS pension and OPEB	2,664,408
Technology	76,431
Debt service	 188,733
	\$ 5,801,737

# NOTE 10 – ON-BEHALF PAYMENTS, continued

The District is not legally responsible for these contributions. These payments are not required to be budgeted by the District. The total of these payments has been included in revenues and the applicable expenditure functions in these financial statements as follows:

Governmental activities	
General Fund	\$ 5,490,612
Debt Service Fund	188,733
Business-type activities	
Food Service Fund	 122,392
	\$ 5,801,737

# NOTE 11 – PENSION PLANS

The District's employees are provided with two pension plans based on each position's college degree requirement. The County Employees Retirement System Non-Hazardous (CERS) covers employees whose position does not require a college degree or teaching certification. The Teachers' Retirement System (TRS) covers positions requiring teaching certification or otherwise requiring a college degree.

# General Information about the County Employees Retirement System Non-Hazardous (CERS) Pension Plan

*Plan description* – Full-time employees whose positions do not require a degree beyond a high school diploma are covered by CERS, a cost-sharing, multiple-employer defined benefit plan administered by the Board of Trustees of the Kentucky Public Pensions Authority (KPPA). The CERS financial statements and other supplementary information are contained in the publicly available annual financial report of the KPPA. That report may be obtained from <a href="http://kyret.ky.gov/">http://kyret.ky.gov/</a>.

*Benefits provided* – CERS provides retirement, death and disability benefits to Plan employees and beneficiaries. Retirement benefits may be extended to beneficiaries of plan members under certain circumstances. For retirement purposes, employees are grouped into three tiers, based on hire date:

. Tier 1	Participation date Unreduced retirement Reduced retirement	Before September 1, 2008 27 years' service or 65 years old At least 5 years' service and 55 years old At least 25 years' service and any age
	Required contributions	5.00%
Tier 2	Participation date Unreduced retirement	September 1, 2008 – December 31, 2013 At least 5 years' service and 65 years old or age 57+ and sum of service years plus age equal 87
	Reduced retirement Required contributions	At least 10 years' service and 60 years old 5.00% + 1.00% for insurance

## NOTE 11 – PENSION PLANS, continued

Tier 3	Participation date	After December 31, 2013
	Unreduced retirement	At least 5 years' service and 65 years old
		or age 57+ and sum of service years plus age equal 87
	Reduced retirement	Not available
	Required contributions	5.00% + 1.00% for insurance

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years' service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate of pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

*Contributions* – Per Kentucky Revised Statute 61.565, normal contribution and past service contribution rates shall be determined by the Board of Trustees of the Kentucky Public Pensions Authority on the basis of an annual valuation last preceding the July 1 of a new biennium. The Board may amend contribution rates as of the first day of July of the second year of a biennium, if it is determined on the basis of a subsequent actuarial valuation that amended contribution rates are necessary to satisfy requirements determined in accordance with actuarial bases adopted by the Board. For the year ended June 30, 2023, plan members were required to contribute 5% of their annual creditable compensation. Plan members hired subsequent to September 1, 2008 were required to contribute 6% of their annual creditable compensation. The District is required to contribute at an actuarial determined rate. For the fiscal year ended June 30, 2024, participating employers contributed 23.34% of each employee's creditable compensation.

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, The District reported a liability of \$8,698,925 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The District's proportion of the net pension liability was based on the employees and former employees relative to the total liability of the System as determined by the actuary. For the measurement period ended June 30, 2023, the District's proportion was 0.135571%.

# NOTE 11 - PENSION PLANS, continued

Since certain expense items are amortized over closed periods each year, the deferred portions of these items must be tracked annually. If the amounts serve to reduce pension expense, they are labeled deferred inflows. If they will increase pension expense, they are labeled deferred outflows. The amortization of these amounts is accomplished on a level dollar basis, with no interest included in the deferred amounts. Experience gains/losses and the impact of changes in actuarial assumptions, if any, are amortized over the average remaining service life of the active and inactive System members at the beginning of the fiscal year. Investment gains and losses are amortized over a fixed five-year period.

For the measurement period ended June 30, 2023, the District recognized pension expense of \$940,168. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of	Deferred Inflows of
	Resources	Resources
Differences between expected and actual		
experience	\$ 450,327	\$ 23,637
Change of assumptions	-	797,262
Net differences between projected and actual		
earnings on pension plan investments	939,730	1,058,388
Changes in proportion and difference between District contributions and proportionate share		
of contributions	345,216	107,610
District contributions subsequent to the		
measurement date	948,648	
Total	\$2,683,921	\$1,986,897
	<i>↓</i> 2,000,021	\$ 1,000,001

For the year ended June 30, 2024, \$948,648 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources to pensions will be recognized in pension expense as follows:

## NOTE 11 – PENSION PLANS, continued

Years	
Ending	
June 30	
2024	\$(182,026)
2025	(179,582)
2026	194,195
2027	(84,211)
2028	-
Thereafter	
Total	\$(251,624)

Actuarial assumptions – For financial reporting, the actuarial valuation as of June 30, 2023 was performed by Gabriel Roeder Smith (GRS). The total pension liability, net pension liability and sensitivity information as of June 30, 2023 were based on an actuarial valuation date of June 30, 2022. The total pension liability was rolled forward from the valuation date to the plan's fiscal year ending June 30, 2023 using generally accepted actuarial principles.

The CERS Board of Trustees adopted new actuarial assumptions on May 9, 2023 and included a change in the investment return assumption from 6.25% to 6.50%. The KRS Board of Trustees adopted new actuarial assumptions on June 5, 2023. These assumptions are documented in the report titled "2022 Actuarial Experience Study for the Period Ending June 30, 2022". The total pension liability as of June 30, 2023, is determined using these updated assumptions.

House Bill 506 passed during the 2023 legislative session and reinstated the Partial Lump Sum Option form of payment for members who retire on or after January 1, 2024, with the lump-sum options expanded to include 48 or 60 times the member's monthly retirement allowance. Since this optional form of payment results in a reduced, actuarial equivalent, monthly retirement allowance for members who elect a partial lump-sum option, this provision does not have a fiscal impact to the total pension liability.

House Bill 506 also adjusted the minimum required separation period before a retiree may become reemployed and continue to receive their retirement allowance to one month under all circumstances. This is a minimal change for members in the hazardous plans, as the minimum separation period was already one month for members who became reemployed on a full-time basis in a hazardous position. The requirement was previously three months only for members who became reemployed on a part-time basis or in any nonhazardous position. GRS believes this provision of House Bill 506 will have an insignificant impact on the retirement pattern of hazardous plan. Similarly, this is a relatively small change for future retirees in the nonhazardous plans.

But as the minimum separation period was previously three months in almost every circumstance, GRS assumed that there would be a one percent (1%) increase in the rate of retirement for each of the first two years a nonhazardous member becomes retirement eligible under the age of 65 in order to reflect a shift in the retirement pattern. The total pension liability as of June 30, 2023 for the nonhazardous plans is determined using these updated provisions.

# NOTE 11 – PENSION PLANS, continued

Based on the June 30, 2023 actuarial valuation report, the actuarial methods and assumptions used to calculate the required contributions are below.

Determined by the Actuarial Valuation as of:	June 30, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized.
Amortization Method:	Level percent of pay
Amortization Period:	30-year closed period at June 30, 2019 Gain/losses incurring after 2019 will be amortized over separate closed 20-year amortization bases
Payroll Growth Rate:	2.00%
Investment Return:	6.25%
Inflation:	2.30%
Salary Increases: Mortality:	3.30% to 10.30%, varies by service System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
Phase-in provision:	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 entacted in 2018.

*Long-term rate of return* – The long-term expected return on plan assets was determined by using a building-block method in which best-estimated ranges of expected future real returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage.

# NOTE 11 – PENSION PLANS, continued

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Equity		
Public Equity	50.00%	5.90%
Private Equity	10.00%	11.73%
Fixed Income		
Core Bonds	10.00%	2.45%
Specialty Credit/High Yield	10.00%	3.65%
Cash	0.00%	1.39%
Inflation Protected		
Real Estate	7.00%	4.99%
Real Return	13.00%	5.15%
Expected Term Inflation Assumption	100.00%	5.75%
Long Term Inflation Assumption		2.50%
		0.05%

# Expected Nominal Return for Portfolio

8.25%

*Discount rate* – The single discount rate used to measure the total pension liability for the fiscal plan year ending June 30, 2023 was 6.50% for nonhazardous and hazardous employees. The projection of cash flows used to determine the single discount rate for each plan must include an assumption regarding actual employer contributions made each future year. Except where noted below, future contributions are projected assuming that each participating employer in each pension plan contributes the actuarially determined employer contribution each future year calculated in accordance with the current funding policy, as most recently revised by House Bill 8, passed during the 2021 legislative session. The assumed future employee contributions reflect the provisions of House Bill 362 (passed during the 2018 legislative session) which limit the increases to the employer contribution rates to 12% over the prior fiscal year through June 30, 2028. The discount rate determination does not use a municipal bond rate.

Sensitivity of the District's proportionate share of net pension liability to changes in the discount rate – The following table presents the District's proportionate share of the net pension liability, calculated using the discount rates selected by the pension system, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

		Current	
	1% Decrease	Discount Rate	1% Increase
	5.50%	6.50%	7.50%
District's proportionate share of net pension liability	\$ 10,982,918	\$ 8,698,925	\$ 6,800,840

# NOTE 11 - PENSION PLANS, continued

*Pension plan fiduciary net position* – Detailed information about the pension plan's fiduciary net position is available in the separately issued financial reports of CERS.

*Payable to the pension plan* – At June 30, 2024 the District reported a payable of \$0 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2024.

# General information about the Teachers' Retirement System of the State of Kentucky (KTRS) Pension Plan

*Plan description* – Teaching-certified employees of the District and other employees whose positions require at least a college degree are provided pensions through the Teachers' Retirement System of the State of Kentucky (KTRS)—a cost-sharing multiple-employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the Commonwealth. KTRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the KRS. KTRS is a blended component unit of the Commonwealth of Kentucky and, therefore, is included in the Commonwealth's financial statements. KTRS issues a publicly available financial report that can be obtained at <a href="http://trs.ky.gov/financial-reports-information">http://trs.ky.gov/financial-reports-information</a>.

*Benefits provided* – For employees who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, employees become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, employees must either:

- 1. Attain age fifty-five (55) and complete five (5) years of Kentucky service, or
- 2. Complete 27 years of Kentucky service.

Participants who retire before age 60 with less than 27 years of service receive reduced retirement benefits. Non-university employees with an account established prior to July 1, 2002 receive monthly payments equal to 2.00% (service prior to July 1, 1983) and 2.50% (service after July 1, 1983) of their final average salaries for each year of credited service. New members (including second retirement accounts) after July 1, 2002 will receive monthly benefits equal to 2.00% of their final average salary for each year of service if, upon retirement, their total service was less than ten years. New members after July 1, 2002 who retire with ten or more years of total service will receive monthly benefits equal to 2.50% of their final average salary for each year of service, including the first ten years. In addition, members who retire July 1, 2004 and later with more than 30 years of service will have their multiplier increased for all years over 30 from 2.50% to 3.00% to be used in their benefit calculation. Effective July 1, 2008, the System has been amended to change the benefit structure for employees hired on or after that date.

For participants hired on or after January 1, 2022, conditions for retirement are attainment of age fiftyseven (57) and ten (10) years of service or age sixty-five (65) and five (5) years of service. The annual foundational benefit for non university participants is equal to service times a multiplier times final average salary. The multiplier ranges from 1.70% to 2.40% based on age and years of service.

	Years of	of Service	
5-9.99	10-19.99	20-29.99	30 or more
-	1.70%	1.95%	2.20%
-	1.74%	1.99%	2.24%
-	1.78%	2.03%	2.28%
-	1.82%	2.07%	2.32%
-	1.86%	2.11%	2.36%
1.90%	1.90%	2.15%	2.40%
	-	5-9.99         10-19.99           -         1.70%           -         1.74%           -         1.78%           -         1.82%           -         1.86%	-         1.70%         1.95%           -         1.74%         1.99%           -         1.78%         2.03%           -         1.82%         2.07%           -         1.86%         2.11%

#### NOTE 11 - PENSION PLANS, continued

The annual foundational benefit is reduced by 6% per year from the earlier of age 60 or the date the participant would have completed 30 years of service.

Final average salary is defined as the member's five (5) highest salaries for those with less than 27 years of service. Members at least age 55 with 27 or more years of service may use their three (3) highest annual salaries to compute the final average salary. KTRS also provides disability benefits for vested members at the rate of sixty (60) percent of the final average salary. A life insurance benefit, payable upon the death of a member, is \$2,000 for active contributing members and \$5,000 for retired or disabled members. For members who entered on or after January 1, 2022, the life insurance benefit payable upon the death of a member is \$5,000 for active contributing members and \$10,000 for retired or disabled members.

Cost of living increases are one and one-half (1.5) percent annually. Additional ad hoc increases and any other benefit amendments must be authorized by the General Assembly.

*Contributions* – Contribution rates are established by Kentucky Revised Statutes (KRS). For members who began participating before January 1, 2022, non-university members are required to contribute 12.855% of their salaries to the System. For members employed by local school districts, the Commonwealth of Kentucky, as a non-employer contributing entity, contributes 13.105% of salaries for those who joined before July 1, 2008 and 14.105% for those who joined on or after July 1, 2008, and before January 1, 2022. For members who began participating on or after January 1, 2022, non-university members contribute 14.75% of their salaries to the system. Employers of non-university members, including the Commonwealth of Kentucky, as a non-employer contributing entity, contribute 10.75% of salaries. For local school district and regional cooperative members whose salaries are federally funded, the employer contributes 16.105% of salaries. If a member leaves covered employment before accumulating five (5) years of credited service, accumulated member contributions to the retirement trust are refunded with interest upon the member's request.

# NOTE 11 - PENSION PLANS, continued

At June 30, 2024, the District did not report a liability for its proportionate share of the net pension liability, because the Commonwealth of Kentucky provides the pension support directly to TRS on behalf of the District.

District's proportionate share of the net pension liability	\$ -
State's proportionate share of KTRS net	
pension liability associated with the District	40,843,165
Total	\$ 40,843,165

The total pension liability was rolled forward from the actuarial valuation date of June 30, 2022 to the plan's fiscal year ended June 30, 2023, using generally accepted actuarial principles. The District's proportion of the net pension liability was based on the actual liability of the employees and former employees relative to the total liability of the System as determined by the actuary.

For the measurement period ended June 30, 2023, the District recognized pension expense of (\$5,424,993) and revenue of \$5,424,993 for support provided by the State in the government-wide financial statements.

*Actuarial assumptions* – The total pension liability in the June 30, 2022 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement:

Inflation rate	2.50%
Investment rate of return	7.10%, net of pension plan investment expense, including inflation
Projected salary increases	3.00% - 7.50%
Municipal bond index rate	3.66%
Single equivalent interest rate	7.10%
Post-retirement benefit increases	1.50% annually

Mortality rates were based on the PUB2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, setbacks and adjustments for each of the groups: service retirees, contingent annuitants, disabled retirees and active members. The actuarial assumptions used were based on the results of an actuarial experience study for the 5-year period ending June 30, 2020, adopted by the TRS Board on September 20, 2021. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

Long-term rate of return – The long-term expected rate of return on plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by KTRS's investment consultant, are summarized in the following table:

# NOTE 11 – PENSION PLANS, continued

•			
		Target	Long-term Expected
	Asset Class	Allocation	Real Rate of Return
	Large Cap U.S. Equity	35.40%	5.00%
	Small Cap U.S. Equity	2.60%	5.50%
	Developed International Equity	15.70%	5.50%
	Emerging Markets Equity	5.30%	6.10%
	Fixed Income	15.00%	1.90%
	High Yield Bonds	5.00%	3.80%
	Other Additional Categories	5.00%	3.60%
	Real Estate	7.00%	3.20%
	Private Equity	7.00%	8.00%
	Cash	2.00%	1.60%
	Total	100.00%	

*Discount rate* – The discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at the actuarially determined contribution rates for all fiscal years in the future. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Pension plan fiduciary net position* – Detailed information about the pension plan's fiduciary net position is available in the separately issued financial reports of KTRS.

# NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

## **Deferred Compensation**

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Sections 457, 401(k) and 403(b). The Plan, available to all employees, permits them to defer a portion of their salary until future years. This deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. GASB Statement No. 32, *Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, allows entities with little or no administrative involvement that do not perform the investing function for these plans to omit plan assets and related liabilities from their financial statements. The District, therefore, does not show these assets and liabilities on these financial statements.

# NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

# General Information about the County Employees Retirement System Non-Hazardous (CERS) OPEB Plan

*Plan description* – The Kentucky Public Pensions Authority (KPPA) Insurance Fund was established to provide hospital and medical insurance for eligible members receiving benefits from KERS and CERS. Although the assets of the systems are invested as a whole, each system's assets are used only for the payment of benefits to the members of that plan and the administrative costs incurred by those receiving an insurance benefit.

*Benefits provided* – The CERS Non-hazardous Insurance Fund is a cost-sharing multiple-employer defined benefit Other Post-Employment Benefits (OPEB) plan that covers substantially all regular full-time members employed in positions of each participating county, city and school board and any additional eligible local agencies electing to participate in the System. The plan provides for health insurance benefits to plan members. OPEB may be extended to beneficiaries of plan members under certain circumstances.

*Implicit subsidy* – KPPA pays fully insured premiums for the Kentucky Health Plan. The premiums are blended rates based on the combined experience of active and retired members. Because the average cost of providing healthcare benefits to retirees under age 65 is higher than the average cost of providing healthcare benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. GASB 74 requires that the liability associated with this implicit subsidy be included in the calculation of the total OPEB liability.

*Contributions* – The Commonwealth is required to contribute at an actuarially determined rate for KERS. Participating employers are required to contribute at an actuarially determined rate for CERS pensions. Per Kentucky Revised Statute Sections KERS 61.565(3) and CERS 78.545(33), normal contribution and past service contribution rates shall be determined by the Board on the basis of the last annual valuation preceding July 1 of a new biennium. The Board may amend contribution rates as of the first day of July of the second year of a biennium, if it is determined on the basis of a subsequent actuarial valuation that amended contribution rates are necessary to satisfy requirements determined in accordance with actuarial bases adopted by the Board. However, formal commitment to provide the contributions by the employer is made through the biennial budget for KERS. For the year ended June 30, 2024, required contribution was 0.00% of each employee's covered payroll. Contributions from the District to the CERS Insurance Fund for the year ended June 30, 2024 was \$0.

# OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2024, the District reported a liability of (\$187,172) for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2022. The total OPEB liability was rolled forward from the valuation date to the plan's fiscal year end, June 30, 2023, using generally accepted actuarial principles. The District's proportion of the net OPEB liability was based on the District's share of contributions to the OPEB plan relative to the contributions of all participating employers, actuarially determined. For the measurement period June 30, 2023, the District's proportion was 13.556600%.

# NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

For the measurement period ended June 30, 2023, the District recognized OPEB expense of (\$298,770).

At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	0	Deferred utflows of esources	Deferred Inflows of Resources	
Differences between expected and actual				
experience	\$	130,487	\$2,657,648	
Changes of assumptions		368,340	256,696	
Net difference between projected and actual				
earnings on OPEB plan investments		350,284	393,723	
Changes in proportion and differences between District contributions and proportionate share				
of contributions		237,095	72,468	
District contributions subsequent to the measurement date				
		-		
Total	\$ 1	1,086,206	\$3,380,535	

For the year ended June 30, 2024, \$0 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years	
Ending	
June 30	
2024	\$ (540,653)
2025	(692,579)
2026	(573,904)
2027	(487,193)
2028	-
Thereafter	
Total	\$(2,294,329)

# NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Actuarial assumptions – The total OPEB liability, net of OPEB liability and sensitivity information in the June 30, 2023 actuarial valuation was based on an actuarial valuation date of June 30, 2022. The total OPEB liability was rolled-forward from the valuation date to the plan's fiscal year ending June 30, 2022, using generally accepted actuarial principles. The CERS Board of Trustees adopted new actuarial assumptions on May 9, 2023. The KRS Board of Trustees adopted new actuarial assumptions on June 5, 2023. These assumptions are documented in the report titled "2022 Actuarial Experiences Study for the Period Ending June 30, 2022." Additionally, the single discount rates used to calculate the total OPEB liability within each plan changed since the prior year. Additional information regarding the single discount rates is provided below. The total OPEB liability as of June 30, 2023, is determined using these updated assumptions.

House Bill 506 passed during the 2023 legislative session reinstated the Partial Lump Sum Option form of payment for members who retire on or after January 1, 2024 and adjusted the minimum required separation period before a retiree may become reemployed and continue to receive their retirement allowance to one month for all circumstances.

This is a minimal change for members in the hazardous plans, as the minimum separation period was already one month for members who became reemployed on a full-time basis in a hazardous position. The requirement was previously three months only for members who became reemployed on a part-time basis in any nonhazardous position. GRS believes this provision of House Bill 506 will have an insignificant impact to the total OPEB liability of the hazardous plan.

Similarly, this is a relatively small change for future retirees in the nonhazardous plan. But as the minimum separation period was previously three months in almost every circumstance, GRS assumed that there would be a one percent (1%) increase in the rate of retirement for each of the first two years a nonhazardous member becomes retirement eligible under the age of 65, in order to reflect a shift in the retirement pattern. The total OPEB liability as of June 30, 2023, for the nonhazardous plan is determined using these updated benefit provisions.

# NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Determined by the Actuarial Valuation as of:	June 30, 2021
Actuarial Cost Method	Entry age normal
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Amortization Method	Level percent of pay
Amortization Period	30-year closed period at June 30, 2019 Gains/losses incurring after 2019 will be amortized over separate closed 20-year amortization bases
Payroll Growth Rate	2.00%
Investment Rate of Return	6.25%
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Mortality:	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
Healthcare Cost Trend Rates (Pre-65)	Initial trend starting at 6.30% at January 1, 2023 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years. The 2021 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Healthcare Cost Trend Rates (Post-65)	Initial trend starting at 6.30% at January 1, 2023 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 14 years. The 2022 premiums were known at the time of the valuation and were incorporated into the liability measurement.

The actuarial assumption used in the June 30, 2023 valuation were based on the results of an actuarial experience study by Gabriel Roeder Smith (GRS) for a five year period ending June 30, 2022.

# NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Long-term expected rate of return – The long-term expected return on plan assets was determined by using a building-block method in which best-estimated ranges of expected future real returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return		
Equity	Alocation			
Public Equity	50.00%	5.90%		
Private Equity	10.00%	11.73%		
Fixed Income				
Core Bonds	10.00%	2.45%		
Specialty Credit/High Yield	10.00%	3.65%		
Cash	0.00%	1.39%		
Inflation Protected				
Real Estate	7.00%	4.99%		
Real Return	13.00%	5.15%		
Expected Term Inflation Assumption	100%	5.75%		
Long Term Inflation Assumption		2.50%		
Expected Nominal Return for Portfolic	)	8.25%		

*Discount rate* – Single discount rates used to measure the total OPEB liability for the year ended June 30, 2023 was 5.93% for CERS Non-hazardous plans. The single discount rates are based on the expected rate of return on OPEB plan investments of 6.50%, and a municipal bond rate of 3.86%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2023. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, each plan's fiduciary net position and future contributions were projected to be sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the plan. However, the cost associated with the implicit employer subsidy was not included in the calculation of the plans' actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the plans' trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

# NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

The projection of cash flows used to determine the single discount rate must include an assumption regarding future employer contributions made each year. Future contributions are projected assuming that each participating employer in each insurance plan contributes the actuarially determined employer contribution each future year calculated in accordance with the current funding policy, as most recently revised by House Bill 8, passed during the 2021 legislative session. The assumed future employer contributions reflect the provisions of House Bill 362 (passed during the 2018 legislative session) which limit the increases to the employer contribution rates to 12% over the prior fiscal year through June 30 2028, for the CERS plans.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate – The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	Current						
	1% Decrease		Dis	Discount Rate		1% Increase	
	4.93%		5.93%		6.93%		
District's proportionate share of net OPEB liability	\$	351,249	\$	(187,171)	\$	(638,033)	

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates – The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Current						
	Healthcare Cost						
	1%	Decrease	ecrease Trend Rate			1% Increase	
District's proportionate share							
of net OPEB liability	\$	(599,917)	\$	(187,171)	\$	319,848	

*OPEB plan fiduciary net position* – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued Kentucky Public Pensions Authority's Comprehensive Annual Financial Report on the KPPA website at <u>www.kyret.ky.gov</u>.

*Payable to the OPEB plan* – At June 30, 2024, the District reported a payable of \$0 for the outstanding amount of contributions to the CERS OPEB plan required for the year ended June 30, 2024.

# NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

# General Information about the Teachers' Retirement System of Kentucky (KTRS) OPEB Plan

*Plan description* – Teaching-certified employees of the Kentucky School District are provided OPEBs through the Teachers' Retirement System of the State of Kentucky (TRS)—a cost-sharing multipleemployer defined benefit OPEB plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). TRS is a blended component unit of the Commonwealth of Kentucky and, therefore, is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at <a href="https://trs.ky.gov/financial-reports-information">https://trs.ky.gov/financial-reports-information</a>.

The State reports a liability, deferred outflows of resources, deferred inflows of resources and expense as a result of its statutory requirement to contribute to the TRS Medical Insurance and Life Insurance Plans. The following information is about the TRS plans:

## **Medical Insurance Plan**

*Plan description* – In addition to the OPEB benefits described above, Kentucky Revised Statute 161.675 requires TRS to provide postemployment healthcare benefits to eligible members and dependents. The TRS Medical Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

*Benefits provided* – To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. TRS retired members are given a supplement to be used for payment of their health insurance premium. The amount of the member's supplement is based on a contribution supplement table approved by the TRS Board of Trustees. The retired member pays premiums in excess of the monthly supplement. Once retired members and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

*Contributions* – In order to fund the post-retirement healthcare benefit, seven and one-half percent (7.50%) of the gross annual payroll of members is contributed. Three and three quarters percent (3.75%) is paid by member contributions, three quarters percent (.75%) from state appropriation and three percent (3.00%) from the employer. The State contributes the net cost of health insurance premiums for members who retired on or after July 1, 2010 who are in the non-Medicare eligible group. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

#### NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

# OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2024, the District reported a liability of \$3,069,000 for its proportionate share of the net OPEB liability that reflected a reduction for state OPEB support provided to the District. The collective net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. For the measurement period ended June 30, 2023, the District's proportion was 0.126024%.

The amounts recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of net OPEB liability	\$3,069,000
State's proportionate share of net OPEB	
liability associated with the District	2,587,000
Total	\$5,656,000

For the measurement period ended June 30, 2023, the District recognized OPEB expense of (\$49,000) and revenue of \$22,000 for support provided by the State. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources
Differences between expected and actual	1103	ources	Resources
experience	\$	-	\$1,040,000
Changes of assumptions	6	98,000	-
Net difference between projected and actual earnings on OPEB plan investments		57,000	-
Changes in proportion and difference between		- )	
District contributions and proportionate share of contributions	1,0	10,000	983,000
District contributions subsequent to the measurement date	2	33,801	
Total	\$1,9	98,801	\$2,023,000

# NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Of the total amount reported as deferred outflows of resources related to OPEB, \$233,801 resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

Years	
Ending	
June 30	
2025	\$ (147,000)
2026	(114,000)
2027	91,000
2028	57,000
2029	(52,000)
Thereafter	(93,000)
Total	\$ (258,000)

Actuarial assumptions – The total KTRS OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial methods and assumptions, applied to all periods included in the measurement:

Projected salary increases	3% - 7.50%, including inflation
Inflation rate	2.50%
Real wage growth	0.75%
Wage inflation	2.75%
Long-term investment rate of return	
Net of OPEB plan investment expense	e, including inflation
Health Trust	7.10%
Life Trust	7.10%
Municipal bond index rate	3.66%
Single Equivalent interest rate net of	
OPEB plan investment expense	
Health Trust	7.10%
Life Trust	7.10%
Health Trust Care Cost Trends	
Medical Trend	6.75% for FYE 2023 decreasing to an ultimate rate of 4.5% by FYE 2032
Medicare Part B Premiums	1.55% for FYE 2023 with an ultimate rate of 4.5% by FYE 2034

## NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Mortality rates were based on the PUB2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, setbacks and adjustments for each of the groups: service, retirees, contingent annuitants, disabled retirees and active members.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, rates of plan participation and rates of plan election used in the June 30, 2022 valuation were based on the results of the most recent actuarial experience study for the system, which covered the five-year period ending June 30, 2020, adopted by the TRS board on September 20, 2021.

The remaining actuarial assumptions used in the June 30, 2022 valuation of the health trust were based on a review of recent plan experience done concurrently with the June 30, 2022 valuation. The healthcare cost trend assumption was updated for the June 30, 2022 valuation and was shown as an assumption change in the TOL roll forward while the change in initial per capita claims costs were included with experience in the TOL roll-forward.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

	Target	Long-term Expected
Asset Class	Allocation	Real Rate of Return
Large Cap U.S. Equity	35.40%	5.00%
Small Cap U.S. Equity	2.60%	5.50%
Developed International Equity	15.00%	5.50%
Emerging Markets Equity	5.00%	6.10%
Fixed Income	9.00%	1.90%
High Yield Bonds	8.00%	3.80%
Other Additional Categories	9.00%	3.70%
Real Estate	6.50%	3.20%
Private Equity	8.50%	8.00%
Cash	1.00%	1.60%
Total	100.00%	=

*Discount rate* – The discount rate used to measure the total OPEB liability was 7.10%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection's basis was an actuarial valuation performed as of June 30, 2022. Other assumptions are listed in the TRS CAFR and in the RSI. Based on those assumptions, the OPEB plan's fiduciary net position was not projected to be depleted.

## NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the discount rate – The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	6.10%	7.10%	8.10%
District's proportionate share			
of net OPEB liability	\$ 3,948,000	\$ 3,069,000	\$ 2,343,000

Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the healthcare cost trends rate – The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trends rates:

	Current					
	Healthcare Cost					
	_1%	Decrease	T	rend Rate	1	% Increase
District's proportionate share						
of net OPEB liability	\$	2,210,000	\$	3,069,000	\$	4,140,000

*OPEB plan fiduciary net position* – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS financial report.

#### Life Insurance Plan

*Plan description* –TRS administers the life insurance plan as provided by Kentucky Revised Statute 161.655 to eligible active and retired members. The TRS Life Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the life insurance plan may be made by the TRS Board of Trustees and the General Assembly.

*Benefits provided* – TRS provides a life insurance benefit of \$5,000 payable for members who retire based on service or disability if hired prior to January 1, 2022. TRS provides a life insurance benefit of \$10,000 for its members who retire based on service or disability if hired on or after January 1, 2022. TRS provides a life insurance benefit of \$2,000 payable for its active contributing members if hired prior to January 1, 2022. TRS provides a life insurance benefit of \$2,000 payable for its active contributing members if hired prior to January 1, 2022. TRS provides a life insurance benefit of \$5,000 payable for its active contributing members if hired prior to January 1, 2022. TRS provides a life insurance benefit of \$5,000 payable for its active contributing members if hired on or after January 1, 2022. The life insurance benefit is payable upon the death of the member to the member's estate or to a party designated by the member.

*Contributions* – In order to fund the post-retirement life insurance benefit, three hundredths of one percent (.03%) of the gross annual payroll of members is contributed by the state.

#### NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

# OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2024, the Kentucky School District did not report a liability for its proportionate share of the collective net OPEB liability for life insurance benefits because the State of Kentucky provides the OPEB support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the OPEB liability, the related State support and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of net OPEB liability	\$ -
State's proportionate share of net OPEB liability	
associated with the District	 64,000
Total	\$ 64,000

For the measurement period ended June 30, 2023, the District recognized OPEB expense of \$0 and revenue of \$0 for support provided by the State in the government-wide financial statements.

*Actuarial assumptions* – The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	7.10%, net of OPEB plan investment expense, inlcuding inflation
Projected salary increases	3.00 - 7.50%, inlcuding inflation
Inflation rate	2.50%
Real wage growth	0.25%
Wage inflation	2.75%
Municipal bond index rate	3.66%
Discount rate	7.10%
Single equivalent interest rate	7.10%, net of OPEB plan investment expense, inlcuding inflation

Mortality rates were based on the PUB2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with various set-forwards, setbacks and adjustments for each of the groups: service, retirees, contingent annuitants, disabled retirees and active members.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, rates of plan participation and rates of plan election used in the June 30, 2022 valuation were based on the results of the most recent actuarial experience studies for the System, which covered the five-year period ended June 30, 2022, adopted by the board on September 20, 2021. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index published weekly by the Board of Governors of the Federal Reserve System.

## NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

	Target	Long-term Expected
Asset Class	Allocation	Real Rate of Return
US equity	40.00%	5.20%
Developed International Equity	15.00%	5.50%
Emerging Markets Equity	5.00%	6.10%
Fixed Income	21.00%	1.90%
Other additional categories	5.00%	4.00%
Real estate	7.00%	3.20%
Private Equity	5.00%	8.00%
Cash	2.00%	1.60%

100.00%

*Discount rate* – The discount rate used to measure the total OPEB liability for life insurance was 7.10%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection's basis was an actuarial valuation performed as of June 30, 2022. Other assumptions are listed in the TRS CAFR and in the RSI. Based on those assumptions, the LIF's fiduciary net position

was not projected to be depleted.

*OPEB plan fiduciary net position* – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS financial report.

## NOTE 13 – CONTINGENCIES

The District receives funding from federal, state and local government agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if, based on the grantor's review, the funds are considered not to have been used for the intended purpose, the grantor may request a refund of monies advanced or refuse to reimburse the District for its disbursements. The amount of such future refunds and unreimbursed disbursements, if any, is not expected to be significant. Continuation of the District's grant programs is predicated upon the grantors' satisfaction that the funds provided are being spent as intended and the grantors' intent to continue their programs.

In addition, the District operates in a heavily regulated environment. The operations of the District are subject to the administrative directives, rules and regulations of federal and state regulatory agencies, including, but not limited to, the U.S. Department of Education and the Kentucky Department of Education. Such administrative directives, rules and regulations are subject to change by an act of Congress or the Kentucky Legislature or an administrative change mandated by the Kentucky Department of Education. Such changes may occur with little or inadequate funding to pay for the related cost, including the additional administrative burden to comply with a change.

## NOTE 14 – INSURANCE AND RELATED ACTIVITIES

The District is exposed to various forms of loss of assets associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risk areas is covered through the purchase of commercial insurance. The District has purchased certain policies which are retrospectively rated including workers' compensation insurance.

## NOTE 15 – RISK MANAGEMENT AND LITIGATION

The District is exposed to various risks of loss of assets associated with the risks related to torts; theft of, damage to and destruction of assets; fire, personal liability, vehicular accidents; errors and omissions; injuries to employees; fiduciary responsibility; and natural disaster. Each of these risk areas are covered through the purchase of commercial insurance.

The District purchases unemployment insurance through the Kentucky School Boards' Association; however, risk has not been transferred. In addition, the District continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

From time to time, the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial statements.

## NOTE 16 – COBRA

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the school district at risk for a substantial loss.

The District has notified all terminated employees of available continuing insurance coverage as mandated by COBRA.

## NOTE 17 – INTERFUND RECEIVABLES AND PAYABLES

There was an interfund receivable in the General Fund with an offsetting interfund payable in the Special Revenue Fund of \$226,819 at June 30, 2024. The interfund loans are necessary to fulfill the current cash requirements of the special revenue fund.

## **NOTE 18 – RECENT ACCOUNTING PROUNCEMENTS**

#### **Implemented**

In June 2022, the GASB issued statement No. 100, *Accounting Changes and Error Corrections*. This statement improves the accounting and financial reporting requirements for accounting changes and error corrections to enhance the relevance and comparability of financial information. The requirements of this Statement are effective for fiscal years after June 15, 2023. Adoption of this statement did not have a significant impact on the District's financial position or results of operations.

#### Recent pronouncements

In June 2022, the GASB issued Statement No. 101, *Compensated Absences*. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance of compensated absences. This statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023. Management has not yet considered the impacts of this statement.

**REQUIRED SUPPLEMENTARY INFORMATION** 

## TODD COUNTY SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2024

	Budgete	ed Amount		Variance with Final Budget
	Original	Final	Actual	Favorable (Unfavorable)
REVENUES	Onginai	Filiai	Actual	
From local sources				
Taxes				
Property	\$ 3,870,937	\$ 3,870,937	\$ 3,728,094	\$ (142,843)
Motor vehicle	515,000	515,000	687,619	172,619
Utilities	885,000	885,000	891,350	6,350
Other	185,897	185,897	377,406	191,509
Tuition and fees	25,000	25,000	150,028	125,028
Earnings on investments	90,000	90,000	418,083	328,083
Other local revenues	-	-	297,026	297,026
Intergovernmental - state	12,769,501	12,769,501	13,889,610	1,120,109
Intergovernmental - federal	35,000	35,000	49,935	14,935
Total revenues	18,376,335	18,376,335	20,489,151	2,112,816
EXPENDITURES				
Current				
Instruction	9,525,911	9,529,911	9,363,442	166,469
Support services	0,020,011	0,020,011	0,000,112	100,100
Student	1,375,478	1,375,478	1,617,376	(241,898)
Instructional staff	394,643	394,643	317,827	76,816
District administration	629,710	629,710	1,274,899	(645,189)
School administration	1,665,903	1,645,253	1,610,226	35,027
Business	898,048	898,048	1,169,503	(271,455)
Plant operations and maintenance	2,229,077	2,271,634	2,379,162	(107,528)
Student transportation	1,669,238	1,672,981	2,050,513	(377,532)
Community service	27,239	27,239	38,180	(10,941)
Architectural and engineering	7,000	7,000	-	7,000
Contingency	1,844,657	1,844,657		1,844,657
Total expenditures	20,266,904	20,296,554	19,821,128	475,426
Excess (deficit) of revenues over (under) expenditures	(1,890,569)	(1,920,219)	668,023	2,588,242
ATHER FINANCING SOURCES (USES)				
	4 040 004	4 040 004	444.005	(4.000.040)
Transfers in Transfers (out)	1,212,884	1,212,884	144,065	(1,068,819)
	(1,025,105)	(1,025,105)	(306,946)	718,159
Total other financing sources (uses)	187,779	187,779	(162,881)	(350,660)
Net change in fund balance	(1,702,790)	(1,732,440)	505,142	2,237,582
Fund balance, beginning of year	1,702,790	1,702,790	5,614,453	3,911,663
Fund balance, end of year	<u>\$ -</u>	\$ (29,650)	\$ 6,119,595	\$ 6,149,245

## TODD COUNTY SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – SPECIAL REVENUE FUND FOR THE YEAR ENDED JUNE 30, 2024

	Budgeted	d Amount		Variance with Final Budget Favorable
REVENUES	Original	Final	Actual	(Unfavorable)
Intergovernmental - state	\$ 704,438	\$ 1,342,766	\$ 1,538,952	\$ 196,186
Intergovernmental - federal	(34,814)	2,511,863	2,464,567	(47,296)
Total revenues	669,624	3,854,629	4,003,519	148,890
EXPENDITURES				
Current				
Instruction	254,882	1,372,297	3,161,139	(1,788,842)
Support services				
Student	-	79,260	21,609	57,651
Instructional staff	(776,660)	712,085	522,989	189,096
Business	-	4,171	-	4,171
Student transportation	-	-	171,406	(171,406)
Plant operations and maintenance	-	28,590	(92,676)	121,266
Community services	190,827	210,827	213,626	(2,799)
Total expenditures	(330,951)	2,407,230	3,998,093	(1,590,863)
Excess (deficit) of revenues				
over (under) expenditures	1,000,575	1,447,399	5,426	(1,441,973)
OTHER FINANCING SOURCES (USES)				
Transfers in	-	131,794	376,168	244,374
Transfers (out)	(712,884)	(712,884)	(402,173)	310,711
Total other financing sources (uses)	(712,884)	(581,090)	(26,005)	555,085
Net change in fund balance	287,691	866,309	(20,579)	(886,888)
Fund balance, beginning of year			(43,280)	(43,280)
Fund balance, end of year	\$ 287,691	\$ 866,309	\$ (63,859)	\$ (930,168)

## TODD COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGET AND ACTUAL JUNE 30, 2024

## NOTE 1 – BUDGETARY INFORMATION

The records of the District and the budgetary process are based on the modified accrual basis of accounting. This practice is the accounting method prescribed by the Committee for School District Audits. The District is required by state law to adopt annual budgets for the general fund, special revenue fund and capital projects fund.

In accordance with state law, the District prepares a general school budget based upon the amount of revenue to be raised by local taxation, including the rate of levy and from estimates of other local, state and federal revenues. The budget contains estimated expenditures for current expenses, debt service, capital outlay and other necessary expenses. The budget must be approved by the Board.

The District must formally and publicly examine estimated revenues and expenditures for the subsequent fiscal year by January 31 of each calendar year.

Additionally, the District must adopt a tentative working budget for the subsequent fiscal year by May 30 of each year. This budget must contain a 2.00% reserve.

Finally, the District must adopt a final working budget and submit it to the Kentucky Department of Education by September 30 of the current fiscal year.

The Board has the ability to amend the working budget. The working budget was amended during the year.

## **NOTE 2 – EXCESS OF EXPENDITURES OVER APPROPRIATIONS**

The Special Revenue Fund had excess current year expenditures over current year appropriations in the amount of (\$1,150,863). Expenditures exceeded appropriations due to grant-funded expenses not originally budgeted. The District has covered these excess expenditures using available resources.

## TODD COUNTY SCHOOL DISTRICT SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY COUNTY EMPLOYEES RETIREMENT SYSTEM (CERS)

As of June 30	2024	2023	2022	2021	2020
District's proportion of net pension liability	0.135571%	0.128306%	0.133586%	0.117288%	0.117808%
District's proportionate share of net pension liability	\$ 8,698,925	\$ 9,275,258	\$ 8,517,155	\$ 8,995,892	\$ 8,285,489
District's covered-employee payroll	\$ 3,951,546	\$ 3,559,865	\$ 3,032,052	\$ 2,980,031	\$ 2,963,446
District's proportionate share of net pension liability as a percentage of its covered-employee payroll	220.14%	260.55%	280.90%	301.87%	279.59%
Plan fiduciary net position as a percentage of total pension liability	57.48%	52.42%	57.33%	47.81%	50.45%
As of June 30	2019	2018	2017	2016	2015
District's proportion of net pension liability	0.115385%	0.117450%	0.120120%	0.124668%	0.125705%
District's proportionate share of net pension liability	\$ 7,027,298	\$ 6,875,119	\$ 5,914,258	\$ 5,360,134	\$ 4,078,000
District's covered-employee payroll	\$ 2,851,137	\$ 2,845,117	\$ 2,868,370	\$ 2,850,832	\$ 2,843,023
District's proportionate share of net pension liability as a percentage of its covered-employee payroll	246.47%	241.65%	206.19%	188.02%	143.44%
Plan fiduciary net position as a percentage of total pension liability	53.54%	53.30%	55.50%	59.97%	66.80%

## TODD COUNTY SCHOOL DISTRICT SCHEDULE OF DISTRICT'S CONTRIBUTIONS – PENSION COUNTY EMPLOYEES RETIREMENT SYSTEM (CERS)

For the year ended June 30	2024	2023	2022	2021	2020
Contractually required contribution	\$ 948,648	\$ 924,663	\$ 753,623	\$ 585,186	\$ 575,146
Contributions in relation to the contractually required contribution	948,648	924,663	753,623	585,186	575,146
Contribution deficiency (excess)	\$ -	\$-	\$ -	\$ -	\$-
District's covered-employee payroll	\$ 4,064,475	\$ 3,951,546	\$ 3,559,865	\$ 3,032,052	\$ 2,980,031
Contributions as a percentage of covered-employee payroll	23.34%	23.40%	21.17%	19.30%	19.30%
For the year ended June 30	2019	2018	2017	2016	2015
Contractually required contribution	\$ 480,671	\$ 412,845	\$ 396,894	\$ 356,252	\$ 363,481
Contributions in relation to the contractually required contribution	480,671	412,845	396,894	356,252	363,481
Contribution deficiency (excess)	\$ -	\$ -	\$ <u>-</u>	\$ -	\$ -
District's covered-employee payroll	\$ 2,963,446	\$ 2,851,137	\$ 2,845,117	\$ 2,868,370	\$ 2,850,832
Contributions as a percentage of covered-employee payroll	16.22%	14.48%	13.95%	12.42%	12.75%

#### TODD COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION COUNTY EMPLOYEES RETIREMENT SYSTEM (CERS)

#### Changes in benefit terms

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2023: No changes in benefit terms.
2022: No changes in benefit terms.
2021: No changes in benefit terms.
2020: No changes in benefit terms.
2019: No changes in benefit terms.
2018: No changes in benefit terms.
2017: No changes in benefit terms.
2017: No changes in benefit terms.
2016: No changes in benefit terms.
2015: No changes in benefit terms.

#### Changes in assumptions

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2023: The CERS Board of Trustees adopted new actuarial assumptions on May 9, 2023 and included a change in the investment return assumption from 6.25% to 6.50%. The KRS Board of Trustees adopted new actuarial assumptions on June 5, 2023. These assumptions are documented in the report titled "2022 Actuarial Experience Study for the Period Ending June 30, 2022". The total pension liability as of June 30, 2023, is determined using these updated assumptions.

#### 2022: No changes.

2021: During the 2021 legislative session, Senate Bill 169 was enacted which increased disability benefits for certain qualifying members who became "totally and permanently disabled" in the line of duty or as a result of a duty-related disability. The total pension liability as of June 30, 2021 is determined using these updated benefit provisions.

2020: During the legislative session, Senate Bill 249 was enacted which changed the funding period for the amortization of the unfunded liability to 30 years as of June 30, 2019. Gains and losses incurring in future years will be amortized over separate 20-year amortization bases. This change does not affect the calculation of total pension liability and only affects the calculation of the contribution rates that would be payable starting July 1, 2020. Additionally, House Bill 271 was enacted with removed provisions that reduce the monthly payment to a surviving spouse of a member whose death was due to a duty-related injury upon remarriage of the spouse. It also increased benefits for a very small number of beneficiaries. This did not have a material (or measurable) impact on the liability of the plans and therefore, no adjustment was made to the total pension liability to reflect this legislation.

#### TODD COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION COUNTY EMPLOYEES RETIREMENT SYSTEM (CERS)

#### Changes in assumptions, continued

2019: There have been no changes in plan provisions since June 30, 2018. However, the Board of Trustees has adopted new actuarial assumptions since June 30, 2018. These assumptions are documented in the report titled "Kentucky Retirement Systems 2018 Actuarial Experience Study for the Period Ending June 30, 2018". The total pension liability as of June 30, 2019 is determined using these updated assumptions.

2018: During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. Benefits paid to the spouses of deceased members have been increased from 25% of the member's final rate of pay to 75% of the member's average pay. If the member does not have a surviving spouse, benefits paid to surviving dependent children have been increased from 10% of the member's final pay rate to 50% of average pay for one child, 65% of average pay for two children, or 75% of average pay for three children. The total pension liability as of June 30, 2018 is determined using these updated benefit provisions.

2017: There was no legislation enacted during the 2017 legislative session that had a material change in benefit provisions for CERS. However, subsequent to the actual valuation date (June 30, 2016), but prior to the measurement date (June 30, 2017), the KRS Board of Trustees adopted updated actuarial assumptions which will be used in performing the actuarial valuation as of June 30, 2017. Specifically, the total pension liability as of June 30, 2017 is determined using a 2.30% price inflation assumption for the non-hazardous system and the assumed rate of return is 6.25% for the non-hazardous system.

2016: There was no legislation enacted during the 2017 legislative session that had a material change in benefit provisions for CERS. However, subsequent to the actual valuation date (June 30, 2016), but prior to the measurement date (June 30, 2017), the KRS Board of Trustees adopted updated actuarial assumptions which will be used in performing the actuarial valuation as of June 30, 2017. Specifically, the total pension liability as of June 30, 2017 is determined using a 2.30% price inflation assumption for the non-hazardous system and the assumed rate of return is 6.25% for the non-hazardous system.

2015: No changes in assumptions.

## TODD COUNTY SCHOOL DISTRICT SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY KENTUCKY TEACHERS' RETIREMENT SYSTEM (KTRS)

As of June 30	2024	2023	2022	2021	2020
District's proportion of net pension liability	0.000000%	0.000000%	0.000000%	0.000000%	0.000000%
District's proportionate share of net pension liability	\$-	\$-	\$ -	\$-	\$-
State's proportionate share of net pension liability	\$40,843,165	\$ 38,985,204	\$ 29,124,524	\$31,575,715	\$30,617,979
District's covered-employee payroll	\$ 9,004,854	\$ 8,979,907	\$ 5,730,875	\$ 7,916,584	\$ 7,777,236
District's proportionate share of net pension liability as a percentage of its covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of total pension liability	57.68%	56.41%	65.59%	58.27%	58.80%
As of June 30	2019	2018	2017	2016	2015
<u>As of June 30</u> District's proportion of net pension liability	2019 0.000000%	<u>2018</u> 0.000000%	<u>2017</u> 0.000000%	2016 0.000000%	<u>2015</u> 0.000000%
District's proportion of net pension liability	0.000000%	0.000000%	0.000000%	0.000000%	0.000000%
District's proportion of net pension liability District's proportionate share of net pension liability	0.000000%	0.000000%	0.000000%	0.000000%	0.000000%
District's proportion of net pension liability District's proportionate share of net pension liability State's proportionate share of net pension liability	0.000000% \$ - \$29,975,778	0.000000% \$ - \$63,417,813	0.000000% \$- \$71,778,188	0.000000% \$ - \$57,599,582	0.000000% \$ - \$53,015,710

## TODD COUNTY SCHOOL DISTRICT SCHEDULE OF DISTRICT'S CONTRIBUTIONS – PENSION KENTUCKY TEACHERS' RETIREMENT SYSTEM (KTRS)

For the year ended June 30	2024			2023	2	2022	2	021	2020		
Contractually required contribution	\$	-	\$	-	\$	-	\$	-	\$	-	
Contributions in relation to the contractually required contribution		-									
Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	-	\$	-	
District's covered-employee payroll	\$ 8,8	356,597	<b>\$</b> 9	,004,854	\$8,	979,907	\$ 5,7	730,875	\$7,	916,584	
Contributions as a percentage of covered-employee payroll		0.00%		0.00%		0.00%		0.00%		0.00%	
For the year ended June 30	2	019		2018	2	2017	2	016	2015		
Contractually required contribution	\$	_	\$		\$		\$		ሱ	_	
			Ψ	-	Ψ	-	Ψ	-	\$	_	
Contributions in relation to the contractually required contribution			Ψ	-	φ	-	Ψ	-	ъ 		
-	\$		\$	-	\$	-	\$	-	\$\$	- <u>-</u>	
contractually required contribution		- - 777,236	\$	- - 920,319	\$	- - 928,382	\$	- - 115,826	\$	235,595	

#### TODD COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION KENTUCKY TEACHERS' RETIREMENT SYSTEM (KTRS)

#### Changes in benefit terms

2023: No changes in benefits.

2022: A new benefit tier was added for members joining the System on and after January 1, 2022.

#### Changes in assumptions

2023: No changes in assumptions.

2022: No changes in assumptions.

2021: In the 2020 experience study, rates of withdrawal, retirement, disability, mortality and rates of salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the PUB2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set-forwards, setbacks and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees and actives. The assumed long-term investment rate of return was changed from 7.50% to 7.10% and the price inflation assumption was lowered from 3.00% to 2.50%. In addition, the calculation of the Single Equivalent Interest Rate (SEIR) results in an assumption change from 7.50% to 7.10%.

2020: No changes in assumptions

2019: No changes in assumptions

2018: The calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumptions change from 4.49% to 7.50%

2017: The calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.20% to 4.49%

In the 2016 valuation, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In the 2016 valuation, the Assumed Salary Scale, Price Inflation, and Wage Inflation were adjusted to reflect a decrease. In addition, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.88% to 4.20%.

2015: The calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 5.23% to 4.88%

2014: The calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 5.16% to 5.23%.

## TODD COUNTY SCHOOL DISTRICT SCHEDULE OF PROPORTIONATE SHARE OF COLLECTIVE NET OPEB LIABILITY COUNTY EMPLOYEES RETIREMENT SYSTEM (CERS)

As of June 30	2024	2023	2022	2021	2020
District's proportion of collective net OPEB liability	0.135566%	0.128298%	0.133555%	0.117254%	0.117802%
District's proportionate share of collective net OPEB liability	\$ (187,171)	\$ 2,531,979	\$ 2,556,844	\$ 2,831,328	\$ 1,981,377
District's covered-employee payroll	\$ 4,064,475	\$ 3,559,865	\$ 3,032,052	\$ 2,980,031	\$ 2,963,446
District's proportionate share of net OPEB liability as a percentage of its covered-employee payroll	-4.61%	71.13%	84.33%	95.01%	66.86%
Plan fiduciary net position as a percentage of total OPEB liability	104.23%	60.95%	62.91%	51.67%	60.44%
As of June 30	2019	2018			
District's proportion of collective net OPEB liability	0.115380%	0.117457%			
District's proportionate share of collective net OPEB liability	\$ 2,048,549	\$ 2,361,287			
District's covered-employee payroll	\$ 2,851,137	\$ 2,845,117			
District's proportionate share of net OPEB liability as a percentage of its covered-employee payroll	71.85%	82.99%			
Plan fiduciary net position as a percentage of total OPEB liability	57.62%	52.40%			

## TODD COUNTY SCHOOL DISTRICT SCHEDULE OF DISTRICT'S CONTRIBUTIONS – OPEB COUNTY EMPLOYEES RETIREMENT SYSTEM (CERS)

For the year ended June 30	2024	2023	2022	2021	2020
Contractually required OPEB contribution	\$-	\$ 133,957	\$ 205,760	\$ 163,178	\$ 163,178
Contributions in relation to the contractually required contribution	<u> </u>	133,957	205,760	163,178	163,178
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$-
District's covered-employee payroll	\$ 4,064,475	\$ 3,951,546	\$ 3,559,865	\$ 3,032,052	\$ 2,980,031
Contributions as a percentage of covered-employee payroll	0.00%	3.39%	5.78%	4.76%	4.76%
For the year ended June 30	2019	2018			
Contractually required OPEB contribution	\$ 155,979	\$ 133,969			
Contributions in relation to the contractually required contribution	155,979	133,969			
Contribution deficiency (excess)	\$ -	\$ -			
District's covered-employee payroll	\$ 2,963,443	\$ 2,851,137			
Contributions as a percentage of covered-employee payroll	5.26%	4.70%			

# TODD COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB COUNTY EMPLOYEES RETIREMENT SYSTEM (CERS)

#### Notes to Schedule

Information prior to 2018 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

#### Changes of benefit terms

2023: No changes of benefit terms.

- 2022: No changes of benefit terms.
- 2021: No changes of benefit terms.
- 2020: No changes of benefit terms.
- 2019: No changes of benefit terms.
- 2018: No changes of benefit terms (other than the blended discount rate used to calculate the total OPEB liability).

#### Changes in assumptions

2023: The CERS Board of Trustees adopted new actuarial assumptions on May 9, 2023. The KRS Board of Trustees adopted new actuarial assumptions on June 5, 2023. These assumptions are documented in the report titled "2022 Actuarial Experiences Study for the Period Ending June 30, 2022". Additionally, the single discount rates used to calculate the total OPEB liability within each plan changed since the prior year. The total OPEB liability as of June 30, 2023, is determined using these updated assumptions.

2022: The initial healthcare trend rate for pre-65 was changed from 6.30% to 6.20%. The initial healthcare trend rate for post-65 was changed from 6.30% to 9.00%.

2021: The single discount rates used to calculate the total OPEB liability within the plan changed since the prior year. Additional information regarding the single discount rates is provided in Note 12 of the financial statements. During the 2021 legislative session, Senate Bill 169 was enacted which increased disability benefits for certain qualifying members who become "totally and permanently disabled" in the line of duty or as a result of a duty-related disability. The total OPEB liability as of June 30, 2021 is determined using these updated benefit provisions.

2020: During the 2020 legislative session, Senate Bill 249 was enacted which changed the funding period for the amortization of the unfunded liability to 30 years as of June 30, 2019. Gains and losses incurring in future years will be amortized over separate 20-year amortization bases. This change does not impact the calculation of total OPEB liability and only impacts the calculation of the contribution rates that would be payable starting July 1, 2020.

# TODD COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB COUNTY EMPLOYEES RETIREMENT SYSTEM (CERS)

#### Changes in assumptions, continued

2019: There have been no changes in plan provisions since June 30, 2018. However, the Board of Trustees has adopted new actuarial assumptions since June 30, 2018. These assumptions are documented in the report titled "Kentucky Retirement Systems 2018 Actuarial Experience Study for the Period Ending June 30, 2018". The total OPEB liability as of June 30, 2019 is determined using these updated assumptions.

2018: During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. The system shall now pay 100% of the insurance premium for spouses and children of all active members who die in the line of duty. The total OPEB liability as of June 30, 2018 is determined using the updated benefit provisions.

2017: There was no legislation enacted during the 2017 legislative session that had a material change in benefit provisions for CERS. However, subsequent to the actual valuation date (June 30, 2016), but prior to the measurement date (June 30, 2017), the KRS Board of Trustees adopted updated actuarial assumptions which will be used in performing the actuarial valuation as of June 30, 2017. Specifically, the total OPEB liability as of June 30, 2017 is determined using a 2.30% price inflation assumption for the non-hazardous system and the assumed rate of return is 6.25%.

# TODD COUNTY SCHOOL DISTRICT SCHEDULE OF PROPORTIONATE SHARE OF COLLECTIVE NET OPEB LIABILITY KENTUCKY TEACHERS' RETIREMENT SYSTEM (KTRS) – MEDICAL INSURANCE FUND

As of June 30	2024	2023	2022	2021	2020
District's proportion of collective net OPEB liability	0.164705%	0.164705%	0.118015%	0.118449%	0.119332%
District's proportionate share of collective net OPEB liability	\$ 3,069,000	\$ 4,089,000	\$ 2,532,000	\$ 2,989,000	\$ 3,493,000
District's covered-employee payroll	\$ 7,958,090	\$ 7,280,011	\$ 5,730,875	\$ 7,916,584	\$ 7,777,236
District's proportionate share of collective net OPEB liability as a percentage of its covered-employee payroll	38.56%	56.17%	44.18%	37.76%	44.91%
Plan fiduciary net position as a percentage of total OPEB liability	52.97%	47.75%	51.74%	39.05%	32.58%
As of June 30	2019	2018			
District's proportion of collective net OPEB liability	0.117782%	0.123769%			
District's proportionate share of collective net OPEB liability	\$ 4,087,000	\$ 4,413,000			
District's covered-employee payroll	\$ 7,920,319	\$ 7,928,382			
District's proportionate share of collective net OPEB liability as a percentage of its covered-employee payroll	51.60%	55.66%			
Plan fiduciary net position as a percentage of total OPEB liability	25.50%	21.18%			

# TODD COUNTY SCHOOL DISTRICT SCHEDULE OF DISTRICT'S CONTRIBUTIONS – OPEB KENTUCKY TEACHERS' RETIREMENT SYSTEM (KTRS) – MEDICAL INSURANCE FUND

For the year ended June 30	2024	2023	2022	2021	2020
Contractually required contribution	\$ 233,801	\$ 238,421	\$ 218,240	\$ 191,341	\$ 191,341
Contributions in relation to the contractually required contribution	233,801	238,421	218,240	191,341	191,341
Contribution deficiency (excess)	<u>\$ -</u>	\$ -	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 7,793,324	\$ 7,958,090	\$ 7,280,011	\$ 5,730,875	\$ 7,916,584
Contributions as a percentage of covered-employee payroll	3.00%	3.00%	3.00%	3.34%	2.42%
For the year ended June 30	2019	2018			
Contractually required contribution	\$ 189,229	\$ 190,077			
Contributions in relation to the contractually required contribution	189,229	190,077			
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>			
District's covered-employee payroll	\$ 7,777,236	\$ 7,920,319			
Contributions as a percentage of covered-employee payroll	2.43%	2.40%			

# TODD COUNTY SCHOOL DISTRICT SCHEDULE OF PROPORTIONATE SHARE OF COLLECTIVE NET OPEB LIABILITY KENTUCKY TEACHERS' RETIREMENT SYSTEM (KTRS) – LIFE INSURANCE FUND

As of June 30	2024	2023	2022	2021	2020
District's proportion of collective net OPEB liability	0.0000000%	0.000000%	0.000000%	0.000000%	0.000000%
District's proportionate share of collective net OPEB liability	\$-	\$-	\$-	\$-	\$-
District's covered-employee payroll	\$ 7,958,090	\$ 7,280,011	\$ 5,730,875	\$ 7,916,584	\$ 7,777,236
District's proportionate share of collective net OPEB liability as a percentage of its covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of total OPEB liability	76.91%	73.97%	89.15%	71.57%	73.40%
As of June 30	2019	2018			
District's proportion of collective net OPEB liability	0.000000%	0.000000%			
District's proportionate share of collective net OPEB liability	\$-	\$-			
District's covered-employee payroll	\$ 7,920,319	\$ 7,928,382			
District's proportionate share of collective net OPEB liability as a percentage of its covered-employee payroll	0.00%	0.00%			
Plan fiduciary net position as a percentage of total OPEB liability	75.00%	79.99%			

# TODD COUNTY SCHOOL DISTRICT SCHEDULE OF DISTRICT'S CONTRIBUTIONS – OPEB KENTUCKY TEACHERS' RETIREMENT SYSTEM (KTRS) – LIFE INSURANCE FUND

For the year ended June 30	2024		2023	 2022	 2021	2020			
Contractually required contribution	\$ -	\$	-	\$ -	\$ -	\$	-		
Contributions in relation to the contractually required contribution	 			 	 				
Contribution deficiency (excess)	\$ 	\$		\$ _	\$ -	\$			
District's covered-employee payroll	\$ 7,793,324	\$	7,958,090	\$ 7,280,111	\$ 5,730,875	\$	7,916,584		
Contributions as a percentage of covered-employee payroll	0.00%		0.00%	0.00%	0.00%		0.00%		
For the year ended June 30	 2019		2018						
Contractually required contribution	\$ -	\$	-						
Contributions in relation to the contractually required contribution	 								
Contribution deficiency (excess)	\$ 	\$							
District's covered-employee payroll	\$ 7,777,236	\$	7,920,319						
Contributions as a percentage of covered-employee payroll	0.00%		0.00%						

# TODD COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB KENTUCKY TEACHERS' RETIREMENT SYSTEM (KTRS)

#### Notes to Schedule

Information prior to 2018 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

#### **Medical Insurance Fund**

#### Changes in benefit terms

2023: No changes in benefit terms.

2022: A new benefit term was added for members joining the System on and after January 1, 2022.

2021: No changes in benefit terms.

2020: No changes in benefit terms.

2019: No changes in benefit terms.

2018: No changes in benefit terms.

2017: With the passage of House Bill 471, the eligibility for non-single subsidies (NSS) for the KEHPparticipating members who retired prior to July 1, 2010 is restored, but the State will only finance, via its KEHP "shared responsibility" contributions, the costs of the NSS related to the KEHP-participating members who retired on or after July 1, 2010.

#### Changes in assumptions

2023: The health care trend rates, as well as the TRS 4 retirement decrements, were updated to reflect future anticipated experience.

2022: The health care trend rates were updated to reflect future anticipated experience.

In the 2020 experience study, rates of withdrawal, retirement, disability, mortality and salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the Pub2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set-forwards, setbacks and adjustments for each of the groups: service retirees, contingent annuitants, disabled retirees and actives. The assumed long-term investment rate of return was changed from 8.00% to 7.10%. The price inflation assumption was lowered from 3.00% to 2.50%. The rates of member participation and spousal participation were adjusted to reflect actual experience more closely.

# TODD COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB KENTUCKY TEACHERS' RETIREMENT SYSTEM (KTRS)

## Life Insurance Fund

#### Changes in benefit terms

2023: No changes in benefit terms.

2022: A new benefit term was added for members joining the System on and after January 1, 2022.

#### Changes in assumptions

2023: The TRS 4 retirement decrements were updated to reflect future anticipated experience.

## 2022: None

In the 2020 experience study, rates of withdrawal, retirement, disability, mortality, and rates of salary increases were adjusted to reflect actual experience more closely. The assumed long-term investment rate of return was changed from 7.50% to 7.10% and the price inflation assumption was lowered from 3.00% to 2.50%. The municipal Bond Index Rate used for this purpose is the June average on the Bond Buyer General Obligation 20- year Municipal Bond Index.

OTHER SUPPLEMENTARY INFORMATION

## TODD COUNTY SCHOOL DISTRICT COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2024

	F	SEEK Capital FSPK Outlay		Construction		Debt Service		District Activity	Student Activity		Total Nonmajor <u>Governmental</u>		
ASSETS													
Cash and cash equivalents	\$	-	\$	-	\$	320,652	\$ -	\$	52,701	\$	336,931	\$	710,284
Total assets and resources	\$	-	\$	-	\$	320,652	\$ -	\$	52,701	\$	336,931	\$	710,284
LIABILITIES AND FUND BALANCES Liabilities													
Accounts payable	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-
Total liabilities		-		-		-	 -		-		-		-
Fund Balances													
Nonspendable		-		-		-	-		-		-		-
Spendable		-		-		-	-		-		-		-
Restricted		-		-		320,652	-		-		367,740		688,392
Committed		-		-		-	-		-		-		-
Assigned		-		-		-	-		42,703		-		42,703
Unassigned		-		-		-	 -		9,998		(30,809)		(20,811)
Total fund balances		-		-		320,652	 -		52,701		336,931		710,284
Total liabilities													
and fund balances	\$	-	\$	-	\$	320,652	\$ -	\$	52,701	\$	336,931	\$	710,284

## TODD COUNTY SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2024

	SEEK Capital FSPK Outlay Construction				Debt District Service Activity					Student Activity	Total lonmajor /ernmental	
<b>REVENUES</b> Tuition and fees Student activities Intergovernmental - state	\$ - - 793,602	\$	169,232	\$	- - -	\$	- - 188,733	\$	13,145 - -	\$	- 903,786 -	\$ 13,145 903,786 1,151,567
Total revenues	 793,602		169,232		-		188,733		13,145		903,786	 2,068,498
<b>EXPENDITURES</b> Instruction Other non-instruction Debt service	 -		- - -		- - -		- - 1,672,703		3,147 - -		934,595 -	 3,147 934,595 1,672,703
Total expenditures	 				-		1,672,703		3,147		934,595	 2,610,445
Excess (deficit) of revenues over (under) expenditures	 793,602		169,232		-		(1,483,970)		9,998		(30,809)	 (541,947)

Continued

## TODD COUNTY SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, continued NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2024

			SEEK Capital	Const		Debt		strict	Student	No	Total onmajor
OTHER FINANCING SOURCES (USES)	FSPK		Outlay	Const	ruction	 Service	AC	tivity	 Activity	Gove	ernmental
Transfers in	-	0)	-		-	1,483,970		-	-		1,483,970
Transfers out	(1,110,39	0)	(169,232)			 			 -	(	1,279,622)
Total other financing sources (uses)	(1,110,39	0)	(169,232)			 1,483,970			 		204,348
Net change in fund balances	(316,78	8)	-		-	-		9,998	(30,809)		(337,599)
Fund balances, beginning of year	316,78	8		3	320,652	 -		42,703	 367,740		1,047,883
Fund balances, end of year	\$ -	\$		\$ 3	320,652	\$ <u> </u>	\$	52,701	\$ 336,931	\$	710,284

## TODD COUNTY SCHOOL DISTRICT COMBINING STATEMENT OF SCHOOL ACTIVITY FUNDS FOR THE YEAR ENDED JUNE 30, 2024

	Cash Balance					Cash Balance		Accounts		Accounts		Fund Balance		
	Ju	y 1, 2023	Receipts		Disbursements		June 30, 2024		Receivable		Payable		Jun	e 30, 2024
Todd County Central High School	\$	166,739	\$	504,412	\$	521,488	\$	149,663	\$	-	\$	-	\$	149,663
Todd County Middle		78,339		228,109		222,532		83,916		-		-		83,916
North Todd Elementary		40,599		76,838		86,794		30,643		-		-		30,643
South Todd Elementary		82,063		94,427		103,781		72,709		-		-		72,709
Totals	\$	367,740	\$	903,786	\$	934,595	\$	336,931	\$	-	\$	_	\$	336,931

## TODD COUNTY SCHOOL DISTRICT STATEMENT OF SCHOOL ACTIVITY FUNDS TODD COUNTY HIGH SCHOOL FOR THE YEAR ENDED JUNE 30, 2024

	Cash Balance July 1, 2023	Receipts	Disbursements	Cash Balance June 30, 2024	Accounts Receivable	Accounts Payable	Fund Balance June 30, 2024	
General fund	\$ 17,947	\$ 16,403	\$ 13,002	\$ 21,348	\$-	\$-	\$ 21,348	
District Activity Fund	-	6,065	5,815	250	-	-	250	
Athletic Fund	30,438	67,436	82,011	15,863	-	-	15,863	
Game concessions	21,397	27,054	35,326	13,125	-	-	13,125	
Greenhouse	6,453	10,342	12,820	3,975	-	-	3,975	
Drama	1,290	-	-	1,290	-	-	1,290	
Family/Consumer Sci	328	-	230	98	-	-	98	
Band account	1,649	7,260	8,488	421	-	-	421	
Student Rewards	1,055	228	445	838	-	-	838	
Corner Store	-	10,593	5,909	4,684	-	-	4,684	
STLP	-	1,373	620	753	-	-	753	
FFA Club	1,738	46,754	46,164	2,328	-	-	2,328	
Beta Club	106	37,661	32,242	5,525	-	-	5,525	
Student Council Club	8,484	4,680	4,990	8,174	-	-	8,174	
Art	663	-	66	597	-	-	597	
FCCLA Club	-	4,461	4,116	345	-	-	345	
Spanish Club	142	17	159	-	-	-	-	
Yearbook Club	389	12,537	11,330	1,596	-	-	1,596	
Library Fund	272	80	127	225	-	-	225	
TC Pep Club	352	-	-	352	-	-	352	
Rebels For Christ	615	-	386	229	-	-	229	
Dance Team	8,228	11,422	19,456	194	-	-	194	
Science Dept	-	665	665	-	-	-	-	
Special Education	325	466	552	239	-	-	239	
Cheerleader Fund	4,227	17,623	10,506	11,344	-	-	11,344	

Continued

## TODD COUNTY SCHOOL DISTRICT STATEMENT OF SCHOOL ACTIVITY FUNDS TODD COUNTY HIGH SCHOOL, continued FOR THE YEAR ENDED JUNE 30, 2024

	Cash Balance July 1, 2023	Receipts	Disbursements	Cash Balance June 30, 2024	Accounts Receivable	Accounts Payable	Fund Balance June 30, 2024
E a se a seta		•	·			,	·
Esports	1,620	1,400	2,664	356	-	-	356
National Honor Society	77	692	769	-	-	-	-
Faculty Lounge	693	1,432	1,866	259	-	-	259
	2,245	2,025	1,712	2,558	-	-	2,558
TCCHS Veteran's Day Program	662	545	690	517	-	-	517
Class of 2023	1,046	-	1,046	-	-	-	-
Class of 2024	457	8,531	8,988	-	-	-	-
Class of 2025	-	8,969	8,060	909	-	-	909
Gifted and talented	80	-	-	80	-	-	80
Rick Jolly Scholarship Fund	7,540	4,000	2,000	9,540	-	-	9,540
Scholarships	1,669	3,875	4,400	1,144	-	-	1,144
Project Graduation	1,243	49,411	49,454	1,200	-	-	1,200
Project Graduation New Games	2,000	-	-	2,000	-	-	2,000
JR ROTC	-	2,627	2,627	-	-	-	-
Baseball	3,163	39,136	40,077	2,222	-	-	2,222
Boys Basketball	1,415	25,015	26,430	-	-	-	-
Girls Basketball	1,492	15,100	16,592	-	-	-	-
Football	1,535	18,855	20,390	-	-	-	-
G/B Golf	4,125	4,178	3,379	4,924	-	-	4,924
Boys Soccer	1,432	18,329	17,344	2,417	-	-	2,417
Girls Soccer	5,617	3,535	3,795	5,357	-	-	5,357
Softball	6,602	23,395	23,996	6,001	-	-	6,001
Track	359	9,255	7,886	1,728	-	-	1,728
Volleyball	6,089	4,622	7,205	3,506	-	-	3,506
Archery	8,937	10,511	9,021	10,427	-	-	10,427
Charitable Gaming	543	23,932	23,750	725			725
Subtotal	166,739	562,490	579,566	149,663	-	-	149,663
Interfund transfers		(58,078)	(58,078)				
Totals	\$ 166,739	\$ 504,412	\$ 521,488	\$ 149,663	\$ -	\$-	\$ 149,663

# TODD COUNTY SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2024

Federal Grantor/Pass-Through Grantor	Federal Prefix	Pass-Through Grantor's Number	Endoral Ex	kpenditures
Program Title	ALN	Number		(penultures
Passed through State Department of Education: Special Education Cluster				
Special Education - Grants to States	84.027	3810002-22	\$ 107,680	
	84.027	3810002-23	395,037	
	84.027	3810002-21	236	
COVID-19 Special Education - Grants to States	84.027	4910002-21	4,151	
	84.027	4910002-22	599	
	84.027	4910002-23	937	
Special Education - Preschool Grants	84.173	3800002-22	7,110	
00) //D 40 On a sigl Education - Decade as Constants	84.173	3800002-23	32,470	
COVID-19 Special Education - Preschool Grants	84.173	4900002-21	8,968	
Total Special Education Cluster				\$ 557,188
Title I Grants to Local Education Agencies	84.010	3100002-22	147,240	
5	84.010	3100002-23	1,005,094	
	84.010	3100002-21	27,337	
	84.010	3100002-20	(66,104)	
	84.010	3100002-18	(232)	
	84.010	3100002-19	14,898	1,128,233
Migrant Education - State Grant Program	84.011	3110002-22	214,919	
5	84.011	3110002-23	133,597	
	84.011	3110002-18	115	
	84.011	3110002-20	(479)	348,152
Vocational Education - Basic Grants to States	84.048	3710002-23	23,929	
	84.048	3710002-22	12,935	
	84.048	3710002-21	(5,104)	31,760
Title V Rural and Low Income	84.358	3140002-22	5,987	
	84.358	3140002-23	31,085	37,072
English Language Acquisition Grants	84.365	3300002-22	1,413	
	84.365	3300002-23	7,063	8,476
Supporting Effective Instruction State Grants	84.367	3230002-22	125,313	
	84.367	3230002-21	110,048	
	84.367	3230002-20	108,157	343,518
Striving Deader Comprehensive Literoov	94 2710	3220002-22	202.826	
Striving Reader Comprehensive Literacy	84.371C 84.371C	3220002-22	202,836 141,676	
	84.371C	3220002-23	(133,154)	211,358
	04.07 10	0220002 10	(100,104)	211,000
Student Support and Academic Enrichment Program	84.424	3420002-22	22,878	
	84.424	3420002-23	46,272	
	84.424	3420002-21	(59,560)	
	84.424 84.424	3420002-20 3420002-19	(41,626) (42,217)	(74,253)
	04.424	JH20002-19	(+2,217)	(74,203)
COVID-19 Education Stabilization Fund Under the Coronavirus		1000000 03	<b>FO</b> 105	
Aid, Relief and Economic Securiity Act	84.425	4200002-21	58,132	40.050
	84.425	4000002-20	(14,782)	43,350
Total U. S. Department of Education				2,634,854

# TODD COUNTY SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, continued FOR THE YEAR ENDED JUNE 30, 2024

Federal Grantor/Pass-Through Grantor Program Title	Federal Prefix ALN	Pass-Through Grantor's Number	Federal Ex	nenditures
U.S. Department of Agriculture				
Passed through State Department of Education:				
Child Nutrition Cluster				
School Breakfast Program	10.553	7760005-23	69,888	
	10.553	7760005-24	230,737	
National School Lunch Program	10.555	7750002-23	211,366	
	10.555	7750002-24	745,692	
	10.555	9980000-23	60,856	
Total Child Nutrition Cluster				1,318,539
Child and Adult Care Food Program	10.558	7790021-24	9,759	
	10.558	7800016-23	199	
	10.558	7800016-24	725	10,683
State Administrative Expenses for Child Nutrition	10.560	7700001-22		3,301
Other U. S. Department of Agriculture Programs -				
Fresh Fruit and Vegetable Program	10.555	Direct		111,593
Total U. S. Department of Agriculture				1,444,116
U. S. Department of Health and Human Services				
COVID-19 Child Care and Development Block Grant	93.575	Direct		173,333
Total II. O. Domostanová of Hoolth ovel Human Over				470.000
Total U. S. Department of Health and Human Servi	ICES			173,333
Total Expenditures of Federal Awards				\$ 4,252,303
•				

See notes to Schedule of Expenditures of Federal Awards

## TODD COUNTY SCHOOL DISTRICT NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2024

# **NOTE 1 – BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (Schedule) includes the federal grant activity of Todd County School District (District) under programs of the federal government for the year ended June 30, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, Uniform Administrative *Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Pass-through entity identifying numbers are presented where available.

#### **NOTE 3 – SUBRECIPIENTS**

There were no subrecipients during the fiscal year.

# NOTE 4 – INDIRECT COST RATE

The District has elected to use indirect cost rates as defined by the grantor in the following program:

Child Nutrition Cluster

The District has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

#### NOTE 5 – COMMODITIES

Nonmonetary assistance is reported in the Schedule at the fair market value of the USDA food commodities received and disbursed.

## NOTE 6 – EXPLANATION OF NEGATIVE EXPENDITURES ON SEFA

In the Schedule of Expenditures of Federal Awards (SEFA) certain grant expenditures are presented as negative amounts. These negative amounts represent reallocations between funding sources.

INTERNAL CONTROL AND COMPLIANCE

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#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Kentucky State Committee for School District Audits Members of the Board of Education Todd County School District Elkton, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Independent Auditor's Contract*, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Todd County School District (District), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise Todd County School District's basic financial statements and have issued our report thereon dated November 12, 2024.

# **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of Todd County School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weakness or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. In addition, the results of our tests disclosed no material instances of noncompliance or regulations identified in *Appendix II of the Independent Auditor's Contract – State Audit Requirements*.

We noted certain matters that we reported to management of Todd County School District in a separate report dated November 12, 2024.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

DGA, PSC

# DGA, PSC

**Certified Public Accountants** 

Hopkinsville, Kentucky

November 12, 2024

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#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Kentucky State Committee for School District Audits Members of the Board of Education Todd County School District Elkton, Kentucky

# **Report on Compliance for Each Major Federal Program**

# **Opinion on Each Major Federal Program**

We have audited Todd County School District's (District) compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2024. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

# Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

# **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

# Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards* and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards* and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on
  a test basis, evidence regarding the District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

A *deficiency in internal control* over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control* over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal program that is less severe than a material weakness in internal control over compliance with a type of compliance requirement of a type of compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses,

as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

DGA, PSC

# DGA, PSC

Certified Public Accountants

Hopkinsville, Kentucky

November 12, 2024

## TODD COUNTY SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2024

# **Summary of Auditors' Results**

# **Financial Statements**

Type of auditors' report issued: Unmodified

Internal control over financial reporting:	
Material weakness(es) identified?	yes <u>X</u> no
Significant deficiency(ies) identified?	yes <u>X</u> none reported
Noncompliance material to financial statements noted?	yes <u>X</u> _no

#### **Federal Awards**

Internal control over major programs:

Material weakness(es) identified?	yes	<u>X</u> no
Significant deficiency(ies) identified?	yes	X none reported

Type of auditors' report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a)?

Major federal programs:

	Federal Prefix
Program Title	ALN
Title I Grants to Local Agencies	84.010

Dollar threshold to distinguish between type A and type B programs: \$750,000

Auditee qualified as a low-risk auditee? <u>X</u> yes <u>no</u>

# Findings – Financial Statement Audit

None

# Findings and Questioned Costs – Major Federal Award Programs Audit

None

# TODD COUNTY SCHOOL DISTRICT SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2024

# Finding – Financial Statement Audit

#### 2023-001 Internal Controls

**Condition** – There was inadequate design of internal control over the preparation of financial statements of the District.

Current Status – The finding was not repeated for the fiscal year ending June 30, 2024.

MANAGEMENT COMMENTS FOR AUDIT

ANNA B. HERR, CPA, CFE

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November 12, 2024

Kentucky State Committee for School District Audits Members of the Board of Education Todd County School District Elkton, Kentucky

In planning and performing our audit of the financial statements of Todd County School District (District) for the year ended June 30, 2024, we considered the District's internal control in order to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control.

However, during our audit, we became aware of some matters that are opportunities for strengthening internal controls and operating efficiencies. The memorandum that accompanies this letter summarizes our comments and recommendations regarding these matters. Any uncorrected comments from the prior year have been listed in this memorandum. A separate report dated November 12, 2024 contains our report on the District's internal control. This letter does not affect our report dated November 12, 2024 on the financial statements of the District.

We will review the status of these comments during our next audit engagement. We have already discussed the comments and recommendations with various District personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters or to assist you in implementing the recommendations.

We performed a follow-up on the prior year findings with the status of these findings documented on page 109 of this report.

This report is intended solely for the information and use of management, the members of the Todd County Board of Education, others within the District, the Kentucky Department of Education and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully,

DGA, PSC

DGA, PSC

Certified Public Accountants Hopkinsville, Kentucky

#### TODD COUNTY SCHOOL DISTRICT MANAGEMENT LETTER COMMENTS FOR THE YEAR ENDED JUNE 30, 2024

#### SOUTH TODD ELEMENTARY SCHOOL

I. **Criteria** – Accounting Procedures for Kentucky School Activity Funds (Redbook) sets accounting guidelines for deposits.

Condition – Monies collected were not deposited in a timely basis.

**Cause** – Lack of implementation of Redbook policy.

**Effect** – Noncompliance with Accounting Procedures for Kentucky School Activity Funds (Redbook).

**Recommendation** – All monies collected should be deposited daily unless the amount collected is less than \$100 or received after business hours. At a minimum, deposits shall be made on the last workday of the week, even if the deposit is less than \$100.

**Views of Responsible Officials** – Monies to be deposited by 3:30pm every day. Will set reminders on phone to make sure deposits are made in a timely manner.

#### TODD CUNTY SCHOOL DISTRICT SUMMARY SCHEDULE OF PRIOR MANAGEMENT LETTER COMMENTS FOR THE YEAR ENDED JUNE 30, 2024

#### CENTRAL OFFICE

I. Condition – Deficiencies were noted in the recording of fixed assets.

**Recommendation** – Strict adherence to the District's fixed asset procedures. Training for District personnel in the area of fixed assets to ensure proper recording of additions, disposals and depreciation. Additional training on recording such transactions and generating reports in MUNIS.

Current Status – This finding was not repeated for fiscal year June 30, 2024.

## NORTH TODD ELEMENTARY SCHOOL

I. **Condition –** Five accounts with balances at year end had no activity during the preceding 12 months and are considered inactive.

**Recommendation** – If the student organization did not designate in writing how remaining funds shall be disposed, then inactive accounts' funds shall be transferred to the school activity general account and used for the general benefit of all students.

**Current Status –** This finding was repeated for four accounts for fiscal year June 30, 2024 and one account for fiscal year June 30, 2023.

**Views of Responsible Officials** – To correct this issue moving forward, we will check all accounts activity in June. If there was no activity in the past 12 months, we will transfer any remaining funds and make the account inactive in SFO. If the organization does not specify which other active account they wish to transfer the remaining funds to, the total amount will be transferred into the General account.

#### SOUTH TODD ELEMENTARY SCHOOL

I. Condition – Fundraisers tested were missing Form F-SA-2B Fundraiser Summary.

**Recommendation** – Form F-SA-2B Fundraiser Summary should be completed for each fundraiser.

Current Status – This finding was repeated for fiscal year June 30, 2024 and 2023.

**Views of Responsible Officials –** Make sure when turning in paper at the end of the year that there are exactly the same amount of F-SA-2B forms as there are F-SA-2A forms. The 2 fundraisers from 2023-2024 were School Mall and Jump Rope for Heart. We do not collect monies for Jump Rope for Heart.

#### TODD COUNTY SCHOOL DISTRICT SUMMARY SCHEDULE OF PRIOR YEAR MANAGEMENT LETTER COMMENTS FOR THE YEAR ENDED JUNE 30, 2024

#### TODD COUNTY MIDDLE SCHOOL

I. **Condition –** Seven accounts with balances at year end had no activity during the preceding 12 months and are considered inactive.

**Recommendation** – If the student organization did not designate in writing how remaining funds shall be disposed, then inactive accounts' funds shall be transferred to the school activity general account and used for the general benefit of all students.

**Current Status –** This finding was repeated for two accounts for fiscal year June 30, 2024 and 2023.

**Views of Responsible Officials** – To ensure that next year's audit for Todd Co Middle will be completed correctly, management plans to make sure all unused accounts in SFO are turned over to the general account.

**II. Condition –** Form F-SA-5 Monthly Inventory Control Worksheet was not used and completed monthly.

**Recommendation** – Form F-SA-5 Monthly Inventory Control Worksheet should be completed to recap the flow of inventory monthly of all inventory/concessions and to identify overages and shortages.

Current Status – This finding was repeated for fiscal year June 30, 2024 and 2023.

**Views of Responsible Officials –** Management will work with all fundraising organizations trying to make sure that inventory is kept and is turned in at the end of the month when season/fundraiser is over, completing Form F-SA-5.

**III. Condition –** Form F-SA-6, Multiple Receipt Form, was not completed properly and timely.

**Recommendation** – Accounting Procedures for Kentucky School Activity Funds (Redbook) requires the use and proper and timely completion of the Multiple Receipt Form when funds are collected from a group of students to document the receipt of funds from a fundraiser or event. Additionally, it is required that students in sixth grade and above sign F-SA-6 as they turn in money.

Current Status – This finding was not repeated for fiscal year June 30, 2024.

**IV. Condition –** Fundraisers tested were missing Forms F-SA-2A Fundraiser & Crowdfunding Approval and F-SA-2B Fundraiser Summary.

**Recommendation** – Forms F-SA-2A Fundraiser & Crowdfunding Approval and F-SA-2B Fundraiser Summary should be completed for each fundraiser.

Current Status – This finding was not repeated for fiscal year June 30, 2024.

#### TODD COUNTY SCHOOL DISTRICT SUMMARY SCHEDULE OF PRIOR YEAR MANAGEMENT LETTER COMMENTS FOR THE YEAR ENDED JUNE 30, 2024

## TODD COUNTY MIDDLE SCHOOL

V. Condition – Accounting Procedures for Kentucky School Activity Funds (Redbook) requires the use of Form F-SA-1 Requisition and Report of Ticket Sales, to be used to report and reconcile the number of tickets sold and the funds collected for all events where admission is charged.

**Recommendation** – Form F-SA-1, Requisition and Report of Ticket Sales, is to be used and properly completed and signed by the person in charge of sales, the ticket taker, and the school treasurer when tickets are sold and funds collected.

Current Status – This finding was repeated for fiscal year June 30, 2024.

**Views of Responsible Officials** – Management plans to make sure the F-SA-1 is filled out for every sports event and is filled out correctly.

## TODD COUNTY HIGH SCHOOL

I. **Condition** - Three accounts with balances at year end had no activity during the preceding 12 months and are considered inactive.

**Recommendation** – If the student organization did not designate in writing how remaining funds shall be deposited, then inactive accounts' funds shall be transferred to the school activity general account and used for the general benefit of all students.

**Current Status** – This finding was repeated for four accounts for fiscal year June 30, 2024, two accounts for fiscal year June 30, 2023, and ten accounts for fiscal year June 30, 2022.

**Views of Responsible Officials** – Accounts with zero activity balances need to be transferred to general funds and account made inactive within financial program. In the financial software accounts that are coded Inactive still appear in the program. Working with district level financial personnel to see if the accounts can be deleted once coded inactive.

**II. Condition –** Form F-SA-6, Multiple Receipt Form, was not completed properly.

**Recommendation** – Accounting Procedures for Kentucky School Activity Funds (Redbook) requires the use and proper and timely completion of the Multiple Receipt Form when funds are collected from a group of students to document the receipt of funds from a fundraiser or event. Additionally, it is required that students in sixth grade and above sign F-SA-6 as they turn in money.

Current Status – This finding was repeated for fiscal year June 30, 2024.

**Views of Responsible Officials –** Ensure that multiple receipts are completely filled out, signed by students and dated by person remitting money and school bookkeeper.

#### TODD COUNTY SCHOOL DISTRICT SUMMARY SCHEDULE OF PRIOR YEAR MANAGEMENT LETTER COMMENTS FOR THE YEAR ENDED JUNE 30, 2024

## TODD COUNTY HIGH SCHOOL, continued

**III. Condition –** Form F-SA-5 Monthly Inventory Control Worksheet was not used and completed monthly.

**Recommendation** – Form F-SA-5 Monthly Inventory Control Worksheet should be completed to recap the flow of inventory monthly of all inventory/concessions and to identify overages and shortages.

Current Status – This finding was repeated for fiscal year June 30, 2024 and 2023.

**Views of Responsible Officials –** Have inventory completed for concession stands/corner store that must buy inventory for start-up. Keep records of items purchased throughout the month and inventory what is on hand at the close of the month. Record all money collected for the month purchasing items. Coaches, sponsors, parents, etc. will need to help with this process.

**IV. Condition –** Fundraisers tested were missing F-SA-2B Fundraiser Summary.

**Recommendation** – Form F-SA-2B Fundraiser Summary should be completed for each fundraiser.

Current Status – This finding was not repeated for fiscal year June 30, 2024.